

Monday, 5th October 2026

(10.00 am)

Opening statements from CORE PARTICIPANTS

SIR ADRIAN FULFORD: Yes, Ms Sutherland.

Opening statement by MS SUTHERLAND

MS SUTHERLAND: This opening statement is made on behalf of 19 families of those children who were physically and psychologically injured in the Southport attack on 29 July, 2024.

Phase 1 of this Inquiry has been an extremely important part of our clients' journey. We now know that this heinous attack was foreseeable and preventable. We recognise, commend and express sincere gratitude for the extraordinary and tireless work undertaken by the Chair and the Inquiry legal team. Our clients wish to acknowledge their rigorous examination of what happened, of the decisions that were made, of the information that was available and of the opportunities that existed to intervene.

The Phase 1 report identifies five fundamental problems, four of which lie with public institutions. These are not new failings, they are recurring, systemic problems, the like of which litter the reports of many Public Inquiries. To protect our society change must happen and improvements must be made.

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As the Inquiry embarks on its examination of the detail, our families invite the Chair to keep in mind three particular questions: first, what is the problem we are trying to solve? The concept of Violence Fixated Individuals is fundamental to the terms of reference for Phase 2. But it is a group that is defined by what it lacks, being ideology as a primary driver of violence. The Inquiry will need to strike a difficult balance between being conceptually robust, defining a source of threat to the public which is precise enough to be practically useful, without being drawn unduly into theoretical debate or academic debates.

Second: where there are weaknesses in the existing systems for dealing with Violence Fixated Individuals, are they problems of design or execution? There is an ever-present temptation to reach for new duties, for new policies, for new bodies, but as the findings of Phase 1 made clear, frameworks already exist in some areas which have not been used properly, whether that's because of thresholds, capacity, culture or judgment. Do we need a better system or do we need to use the system better?

Third: what works? Upon considering all of the evidence at the end of Phase 2, the touchstone always ought to be whether a finding or recommendation is going

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The findings and recommendations from Phase 1 must serve a practical purpose. The families we represent seek confirmation, not only that lessons have been learned, but that those lessons are properly and fully understood; that they have been acted upon and embedded so that such a catastrophic event does not happen again.

As was said within the report by the Chair, it is my sincere hope that this Inquiry will stand as a turning point. It must.

Before turning to the detail of Phase 2, our families welcome the proposal that there be time allocated at the end of this phase to revisit the recommendations in Phase 1 and to track progress against them. That is a unique opportunity, whilst the Inquiry continues, to ensure that momentum is not lost and that meaningful progress can be made.

The families we represent have already paid an unimaginable price. They should not have to wait indefinitely for change.

Our families approach the terms of reference for Phase 2 with an open mind. The Inquiry will have the benefit of hearing evidence from a broad range of experts, as well as those with direct responsibility for protecting the public from individuals intent on acts of extreme violence.

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to improve the ability of the public bodies to protect society from serious violence. A recommendation that does not ultimately reduce the risk to the public will not be worth making.

Our families welcome the collaborative and collegiate approach taken by the Chair in Phase 1, inviting those with responsibility for policy and delivery to provide workable proposals and to comment on the practicality of recommendations under consideration. That is a model we respectfully suggest for testing potential recommendations in this second phase.

We come to the second phase with the hope and expectation that the voices and experiences of those whose lives were irrevocably changed on 29 July 2024 will remain at the centre of this Inquiry. Behind this Inquiry, behind the headlines, are young girls and their families facing battles they should never have had to face. The girls will in due course come to fully understand the gravity of those failings and how their lives could have been very different. They deserve to know that changes will be made, they deserve to feel safe because of the changes that this Inquiry recommends.

As part of the innovative approach that has been taken to gathering evidence to ensure the widest

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possible range of expertise and opinion is made available, the families ask for honesty, they ask for candour and integrity from all of those giving evidence and a firm commitment that recommendations will translate into action, thereby creating a safer future for their children and for their communities.

Thank you very much.

SIR ADRIAN FULFORD: I'm very grateful to you, Ms Sutherland. Thank you very much indeed. Mr Weatherby.

Opening statement by MR WEATHERBY

MR WEATHERBY: Good morning, sir. The experts we have heard already and those we are about to hear from have provided a really strong start to Phase 2. Apart from their expert insight, you may consider that they have, entirely properly, highlighted as much what we don't know as that which we do and that there's much agreement on many issues, but different reasonable opinions on others.

Leanne Lucas, Heidi Liddle, John Hayes are not subject matter experts, but they bring lived experience to the issues under consideration as the adult survivors of Southport. Their interest is not expert, academic, legal, it is visceral. They want this Inquiry to bring about change, real change. None of them are naive in

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measures which will be effective in reducing the likelihood of outrages of extreme violence, which are proportionate and possible, they need to be advanced now and rolled out as soon as is possible. It may not be possible to eliminate the threats of such attacks in the future but it is, of course by definition, possible to prevent preventable attacks. Given your Phase 1 findings, ensuring preventable attacks don't happen, and narrowing the threat of others must be the path this phase takes. In terms of progress and urgency we acknowledge that the Ministers directed this Inquiry to report quickly and to make recommendations wider than the specific issues around the Southport attack.

Both of course are imperatives which we have no doubt you have well in mind already.

Two, getting the fundamentals right. In respect to ensuring preventable disaster does not occur, and reducing or mitigating risk and threat, much has already been said in Phase 1.

However, so far as what I say has some repetition, I make no apologies for it. If Phase 2 leads to new agencies or multi-agency arrangements, and new tools for risk assessment and management and even new approaches to policing online content and restricting or supervising access to young people generally, or to

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the sense that they are easy solutions, they are not blind to the need to balance continuing ordinary life, which includes freedoms and rights, with measures that ensure, as far as is possible, that Southport and other such atrocities cannot happen again. So although they are not subject matter experts, they are lived experience experts and we respectfully commend the Inquiry for keeping them and the other bereaved and survivors at the centre of the process.

There are six areas I address in this oral opening. Firstly, urgency. "Fixing the roof whilst the sun is shining" was a phrase much used during the Covid Inquiry. It related to the indication of the bereaved, others affected, professionals, that as the pandemic receded, it was vital that business as usual did not mean returning to the stark lack of preparedness and planning that the Inquiry was to find had been the pre-pandemic reality.

The fact that another pandemic will occur at some future point as a probability of one, it is a certainty, that meant that we had to learn that preparedness and planning will not wait until the next one looms over the horizon.

Fixing the roof whilst the sun shines is at least possible in that arena. It is not here. If there are

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specific individuals, none of that will move the dial unless we get the fundamentals right. Although measures considered in Phase 2 may well add to ordinary or existing service provision, most will be reliant on them. It will be the social workers, the police officers, the youth workers, the mental health practitioners who will undertake the actual risk monitoring, support and diversionary work. Fixing the foundations is a condition precedent of the success of additional and specific VFI-related provision. There are of course a list of very obvious parts of those foundations. They include resourcing, the holy grail of joint working, legislative clarity and certainty, information sharing. In turn, resourcing is plainly for the executive and in public law proceedings you would be constrained by ordinary principles of deference. However, not so much here.

Whereas it's not for this Inquiry to express views as to the wider questions of attacks and spend, it is for the Inquiry to paint the clearest picture of how lack of resources causes or contributes to failures of individual services, joint working, hardware provision and all the other things that make our emergency and community services function or fail.

If caseloads lead to failure it is for the Inquiry

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to say so. If lack of compatible IT provision makes information much more difficult, likewise. Beyond proper resourcing, the most obvious failing in this and many other situations is the inability of services and agencies to work in harmony, joint working. It may be a most obvious problem but it is also one which arises repeatedly across so many Inquiries where things go wrong.

The difficulties with multi-agency working are well known, so are the solutions. Compatible IT systems, clear and accessible regulations on data protection and information sharing, and an embedded culture of responsibility, interoperability and collaboration, rather than siloed thinking, proper resourcing. Those are the obvious components.

At the conclusion of the 7/7 Inquest, Lady Hallett highlighted interoperability failures which led to considerable policy changes. But years later, another Public Inquiry was to find that there were huge joint working failures in the response to the Manchester Arena bombing. Resources are no doubt a significant factor but the key is to instill culture change. Our services need to be subject to proper duties and policies and auditing, specifically relating to joint working. Any multi-agency arrangements promoted by Phase 2 will only

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group and how and by whom problem individuals are to be identified. Experts have already highlighted problems of definition. Dr Irani stressed that violence fixation is not a recognised psychiatric diagnosis, so significant risk may exist in a given case where no diagnosis is present. Professor Gill asserted that after 15 years of research, the best answer to the question: what factors are causative? Is: it depends. This, he said, is not a failure of global research projects but instead reflects the complexity and multifaceted nature of the problem.

Should we be assessing Violence Fixated or Violence Fascinated Individuals? Might "Violence Affirming Individuals" be a better term because fixation or fascination does not necessarily lead to action? And violence affirmation implies commitment to perpetration or does a focus on affirming raise a problem that those who pose a risk through fixation or fascination are overlooked? Should we classify Non-Ideological Extreme Violence or Non-Ideological Violent Extremists, the former referencing to the effect and the latter to the individual? Would "Fascination with Extreme Violence or Mass Casualty Attacks" be the most appropriate?

If the identification of a VFI, or a person of concern however described, is a means to an end, in

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be as successful as the joint working the Inquiry manages to engender into them.

Legislative certainty and clarity, a topic closely aligned with joint working. If there is to be shared information and joint risk assessment and management of risk, there needs to be absolute clarity regarding what can be shared between, for example, a GP and the family social worker, a police officer and a school. And allied to that topic and again, to both resourcing and joint working is information sharing. Beyond the legal and policy area, the possibility of common IT hardware and software is an important factor. It is obviously not straightforward that systems which are incapable of commuting with each other are a substantial barrier to joint working arrangements. The fundamentals of what should exist now are the bedrock, the foundations for any changes that come from Phase 2 and we respectfully urge the Inquiry to repeat that as a preface to its Phase 2 report and recommendations.

Three: identifying and defining the cohort, individuals of acute concern. Moving on from the general, if there are to be new multi-agency arrangements and potentially new risk assessment tools and protocols and risk management plans, the Inquiry will have to grapple with what precisely is the target

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terms of triggering a full risk assessment and triage to appropriate multi-agency bodies and management processes, then the Inquiry may consider that the parameters should be set sufficiently wide to accommodate three things: firstly, the perceived difference between fixation, fascination and affirmation in such individuals is unlikely to be clear in most cases and may well develop. Secondly, the practical difference said to distinguish these subcategories appears to be rather more hypothetical than evidence-based. Thirdly, the Inquiry should not lose sight of the fact that some categories arise persistently, in particular Violence Against Women and Girls.

Adopting such an approach would downplay definitional issues in favour of a policy and training which highlights the identification of clusters of factors which may point to a potentially problematic individual. Isolation, grievance and fixation, anger, mental health issues and deterioration, social circumstances including school non-attendance, peer rejection, the absence of positive adult figures and a lack of monitoring by caregivers, family dysfunction, weapon interest and availability, evidence of loss of self-control, engagement in risky networks, expressions

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of intent, behavioural signs of mobilisation, preparation and planning and growing detachment.

The need to filter cases is of course a corollary of great importance to that, particularly so if parameters for initial identification are set wide. However, until research provides answers to whether a particular group of factors is significant or not, then the Inquiry may consider that a wider net is required, perhaps with a much narrower triage process.

Four, what should follow identification of a person of potential acute concern? There are of course a number of different multi-agency arrangements already available. I believe ten were identified by counsel to the Inquiry in opening. The concept of a Big Front Door has been mooted. Unless the Inquiry were to conclude that individuals who fall into this cohort can be dealt with by existing processes, the Big Front Door idea appears to be the best option available to explore.

MAPPA is constrained by its connection to convictions. MASH appears to be focused, at least currently, on safeguarding rather than risk. Prevent is associated with ideology. Even if it has moved on from that strict position, it also remains controversial and potentially stigmatising. Dr Taylor of Counter-Terrorism Clinical Services supported the Big

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referrals and to put in place mandatory engagement in such cases, together with robust auditing by the new body. This would ensure the new process was meaningful and as effective as possible.

Five, is there a need for greater coercion? Given the perspective I speak from, some of those severely and directly affected from the attack, I'm certainly not going to try to dissuade the Inquiry from fully considering all measures which may reduce the threat of such attacks. However, new measures which may have unforeseen consequences or may disproportionately affect other false positives, are not to be taken lightly. Ever more draconian measures may give the illusion of safety but they rarely deliver; if only the problem were so straightforward. There have been numerous laws and regulations over the years relating to knives and other weapons. There may well be a need for consolidation and minor amendments but we doubt that significant coercive changes or increases in sentences is likely to make any real positive effect in terms of addressing the issues before us.

Of course, there is room for greater regulation of the sale and supply of knives and other weapons and for the control and regulation of courier delivery as per your Phase 1 recommendations. Although, as we have

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Front Door idea but told the Inquiry that no risk assessment tool with real protective value is available to psychiatrists at this point and he didn't support the use of structured professional judgment tools at the Big Front Door stage. But whilst recognising this picture, we have to start somewhere.

In essence, we envisage the Big Front Door concept to include a new body whose primary purpose would be to receive and triage referrals from frontline professionals, probably through enhanced versions of existing structured professional judgment tools such as SAVRY. They may not be ideal, but they exist now. We urge the Inquiry to consider that a new body would either reject referrals with a recommendation as to which normal services or which existing multi-agency arrangements should take ownership or it should adopt the subject as a young person of potential concern of serious violence and once again direct the case to a suitable multi-agency body.

The difference we would invite the Inquiry to explore would be that the new body could retain a supervisory role over the multi-agency arrangements and will be responsible for any closure of the case. How that might work we do not know. But it could include an added statutory duty on services to make

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heard, this itself isn't straightforward and comes with a cost. The online world is a vast new universe with rapidly evolving platforms and tools. Can online content be controlled? The answer might not be binary but online control and policing is certainly not easy, we are in the foothills of understanding this technology. Material which may be relevant here is not as clear as in child sexual abuse material or terrorism.

The Online Safety Act has not had much time to make an impact or for evidence to expose its weaknesses. In our view, the Inquiry should be cautious in its recommendation in this regard, perhaps with an emphasis on the problems upon which the new legislation should be targeted and in terms of research as it beds in.

The other end of the same telescope is of course different. Controlling and monitoring of what material and influences persons of concern are themselves accessing. No doubt the Inquiry will consider new powers, perhaps civil orders which provide monitoring powers. Again, we urge a cautious approach. Firstly, monitoring would require a cadre of trained people and significant resourcing. Who would they be? Police officers, local authority social care staff? And what would they be looking for? Would the sanctions be criminal? Secondly, how effective could it be with the

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1 rapidly evolving online space?

2 Persons of concern could easily use multiple
3 devices, VPNs and the like. Young people are likely to
4 be better equipped than their parents online and may not
5 find it hard to navigate past hard-pressed professionals
6 as well. Further, before the Inquiry considers such new
7 powers, it should consider whether there can be better
8 requirements for parental tools on devices sold for the
9 use of children and in particular, better guidance and
10 training for parents on how to use them. Whether or not
11 the Inquiry considers new coercive powers, we urge that
12 these measures should come first.

13 Sixth and finally, the Inquiry should maintain focus
14 on things we know work or on which we have evidence.
15 The Inquiry has heard impressive evidence so far
16 regarding multi-agency schemes in the North East, and
17 regarding the Manchester Violence Reduction Unit. Key
18 lessons from this evidence are, firstly, the need to
19 understand the whole picture regarding the individual
20 before their risks can be addressed, their needs
21 supported and they can be diverted from this escalating
22 trajectory and secondly, community engagement, the need
23 to understand what is happening within particular
24 communities and applying localism and
25 a culturally-informed approach.

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1 attacks. There is no silver bullet, but there are real
2 ways in which a difference can be made. As we have
3 heard, a large proportion of homicides are committed
4 with the use of a knife and a huge proportion of those
5 are by pointed kitchen knives. Often knife killings are
6 spontaneous. Reducing the prevalence of pointed kitchen
7 knives is likely to therefore have a significant effect
8 and promoting rounded kitchen knives, or indeed
9 restricting the sales of pointed ones, is also likely to
10 raise the awareness of the danger of knives and
11 encourage a culture shift whereby households adopt safer
12 storage. The campaign seeks to have schemes where
13 particularly vulnerability households are able to swap
14 their current knives for safer ones and to promote
15 collection points for spare and unused knives in
16 conjunction with police forces and other authorities.
17 Some of those schemes have started already. We urge the
18 Inquiry to look at whether there should indeed be
19 restriction of pointed kitchen knives for domestic use
20 and to recommend further official support for this and
21 other similar campaigns.

22 Therefore, in conclusion, at the outset of Phase 1
23 Leanne, Heidi and John emphasised that the confidence of
24 the public was shaken by the outrage that took place in
25 Southport and the conclusion that public authorities and

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1 Dr Martin described the benefits of integrated
2 multidisciplinary and trauma-informed care focused on
3 understanding a young person's risks, needs and
4 vulnerabilities. She spoke about the need to start with
5 the whole story. Dr Sizoo's international perspective
6 highlighted a whole-system, person-centred approach to
7 complex safety concerns and Lord Anderson, relating to
8 Prevent and Channel, has highlighted the perceived
9 successes of simple and direct interventions to meet
10 social needs and the use of mentoring.

11 In recommendation 20 from Phase 1 the Inquiry has
12 already touched upon restrictions on sharp-tipped knives
13 and will receive further evidence regarding the "let's
14 be blunt" campaign. As you know, Leanne Lucas is at the
15 forefront of this campaign and is in the process of
16 providing a detailed explanation of how far it has got.
17 It will be impressive evidence. It has got buy-in from
18 central Government, the Home Office, various police
19 forces and local authorities, retailers and many others
20 in the educational sectors. Commander Clayman and
21 Professor Brennan have already spoken favourably
22 regarding the initiative.

23 An impressive aspect of the campaign is itself
24 recognition of its limits, that promoting the use of
25 safer kitchen knives is not, in itself, going to prevent

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1 others had failed to prevent it. Leanne, Heidi and John
2 fully support the work of the Inquiry so that future
3 prevention is made a reality. They urge the Inquiry to
4 take an evidence first approach and recommend to
5 policymakers, that the rollout of new measures should
6 follow and include ongoing data gathering and research
7 as to its efficacy and they must be properly resourced.
8 Only through doing this we will be able to devise and
9 adapt the measures to mitigate and prevent future
10 atrocities and make our communities safer.

11 **SIR ADRIAN FULFORD:** That was very helpful, Mr Weatherby.

12 Thank you very much indeed.

13 Mr Chapman, if you are ready, given we have only
14 been sitting for half an hour, could you make your
15 opening now?

16 **MR CHAPMAN:** Yes, I can.

17 **SIR ADRIAN FULFORD:** Thank you very much indeed.

18 Opening statement by MR CHAPMAN

19 **MR CHAPMAN:** Sir, I am grateful for you for accommodating us
20 this morning.

21 As you know, I speak on behalf of the bereaved
22 families --

23 **SIR ADRIAN FULFORD:** Yes.

24 **MR CHAPMAN:** -- of Bebe King, Elsie Stancombe and
25 Alice da Silva Aguiar. 26 girls went to a dance class

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that morning, they did not come home. Eight other children were stabbed and two adults also were stabbed. The judge that sentenced that killer said that had he been able to, he would have killed all 26 and that is not to mention of course the ricin that was found in his bedroom.

You have said with appropriate arrangements and reasonable resources it is highly likely this tragedy could have been avoided. He clearly signposted disaster waiting to happen, but no mechanism to prevent it.

It is true that AR was unusual. He had no cause and no ideology. He had only what you called a deep and enduring preoccupation with extreme violence and the brutal deaths of others. Unusual but not unique.

You said you have grave concerns that there are persons like him who pose a real risk of inflicting serious harm on others who are fixated with violence and indeed we have heard evidence that there is indeed a cohort of similarly minded people and we may learn more about that from the case studies we hear this week.

What do they have in common, if anything? So the families are no longer asking what went wrong because through your efforts and those of your team, for which they are grateful, you have told them. They return instead to how such a catastrophe can be avoided for

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to do. What was missing was anybody responsible for managing his case as a whole, nobody to gather all the relevant information about him. Even a simple central chronology would have gone a long way in AR's case. There was nobody to handle the result of a declined referral to an agency, even though that risk remained. There was nobody to vigorously pursue interventions which might have diverted AR while he remained a serious risk to others.

One of the key questions is therefore this: who should hold someone like AR? There is, if I anticipate the evidence correctly, a lack of volunteers from existing agencies. We understand that the Government has found one proposal for a new body but not currently feasible within existing fiscal constraints and awaits your report for a decision. But meanwhile, in a single year, there were 4,363 referrals assessed as below the Prevent threshold and sent elsewhere. What has become of those? Prevent does not track them.

So, as we said at the conclusion of Phase 1, a lack of resources does not seem to have been the fundamental problem in AR's case because so many agencies were involved over five years and we accept Lord Anderson's reality check that there is not an unused cohort of experts in young people who are just waiting to be

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other families and they press these questions, if I can summarise them:

First, who holds the risk of dangerous children and young adults? What happens when help that is offered is refused? What may lawfully be done before a dangerous child has seriously harmed anyone? Is there any consequence in law from knowing but not reporting that a dangerous child is about to act? We seek to give our preliminary views, beginning with perhaps the fundamental question that you identified and in your own words I think, sir, agencies repeatedly passing the risk to others and closing, downgrading their own involvement is not effective or responsible risk management.

This is the single most important conclusion of Phase 1. Whatever concerns were raised about risk of harm to others, they lacked an appropriate destination. No designated individual or agency with clear responsibility for ensuring that the risk to the public was assessed at speed. Because AR was known to Childline, two police forces, three schools, Children's Social Care, CAMHS, Forensic CAMHS, the Youth Justice Service, Prevent three times and above all to his parents.

There were not too few agencies involved in his case; on occasion, he told them himself what he wanted

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summoned.

The evidence we suggest so far points to something effective, but more modest in cost. We suggest that perhaps there is no need for a single Big Front Door for referrals for people like AR. Every door, we say, that was open in AR's case should remain open. AR was not missed because there were impediments referring him to an agency. What should change is what lies beyond a referral. Once the trigger or the decision to hold someone like AR is met, an individual in one agency should be nominated to hold the case and answer for it and that trigger should be conduct; what the child has said and done, not a label, a motive or a diagnosis or an argument about definitions.

Holding the risk, we say, does not mean one agency doing everyone's work, but each agency must remain, of course, answerable for its own part. The holder must answer for the whole, however. And I think in your words its job is monitoring and coordinating, providing direction and holding the relevant agencies to account.

How would this have worked, sir, in AR's case, to make it concrete? Sometimes we lose ourselves in the abstractions. What we say is this, that in October 2019, when he reported himself to Childline, somebody should have become at that stage responsible

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for his case. Prevent would then have reported to that holder and although Prevent closed its case, the holder would not have closed their case because the risk clearly remained. So when he was found with a knife on a bus in March 2022, somebody would have been holding his whole history and risk profile. If that had happened, it is highly likely this tragedy would have been avoided.

Sir, we do not ask necessarily for Prevent's remit to be expanded to people like AR because even if it were, the destination of a child like AR should not be decided simply because Prevent is the only door open. What we do think is that closing a Prevent referral should not be a way of disposing of the risk where serious risk remains. Closure should record the assessment and who now manages it. Transfer should be to a named agency that has accepted the case. No doubt, cases will come in different shapes and sizes. We agree that the holder of the risk should be determined on a case-by-case basis and Mrs Canning told you in the third seminar that the appropriate agency is likely to be the agency with the most powers to do something about the risk and we accept that as a common sense proposal. But what must be avoided is a lengthy debate between agencies over, if I can put it this way, a potato that

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care order and there was no Mental Health Act power even to assess him. But that was not because any agency had decided that AR was no longer a risk. He simply passed out of reach.

The problem was that the law provided no route to reach him against his will. What we suggest -- and I have heard what Mr Weatherby said about this -- but what we suggest is likely missing is a court order on a high and defined threshold, no doubt, as a last resort, where help has been refused but serious risk remains. Of course, sir, you will be aware that similar powers already exist in different types of offending, sexual risk, stalking, anti-social behaviour. It is not novel and we reject the suggestion that this is effectively a coercion of belief, as Mrs St Vincent suggested.

It cannot be that where there is a serious risk to the public, the public is powerless to do anything about it.

Sir, time is short and I will confine my remarks briefly now but I cannot pass in opening without the risk of the internet. Sir, the internet both fed AR's fascination with violence and as you found, led him to build an arsenal of weapons. If I can put it this way, on one tab of his browser he can indulge his lust for

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is perhaps too hot to handle. That is the merry-go-round you identified in AR's case.

The default holder should be fixed in advance, once the decision to hold a case is met or made. If another agency is subsequently determined to be better placed, the case moves to that agency but not before. So there must be a default holder. We reserve our position about the default holder for later evidence but that is our position so far. So, I hope those suggestions are ones which are effectively asking for the smallest change that would have held someone like AR, not a new body but a holder for duties that already exist. And that should be effective and affordable but it must be costed.

What if someone like AR refuses the help offered? At your second seminar, Dr Betts asked: what happens to the 50% we are concerned about that don't consent? In AR's case, consent became at one stage the condition of the case staying open at all. Mrs Barrett, if you remember the Lancashire County Council social worker, said, "If we had lost that consent we wouldn't have been able to remain open".

Indeed by September 2023, you found that the tools for effective intervention at this stage were simply not available. He would not see the professionals who called, there was no recent offence, he was past any

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gore and on another tab he could make it real by ordering what he wanted from online retailers.

His access was unfettered. The internet played a pivotal role in what happened to the victims in this case. Whatever the current state of the evidence about the influence of the internet on young minds generally, action to limit its pernicious influence on those fascinated by violence cannot wait academic studies.

We set out in our written opening what the families are most concerned about and we appreciate that this is a big topic and one which is coming up in November in Topic 2, as I understand it, to which we shall therefore return.

Nor can I pass over the parental responsibility in this case. You said in your first report that if AR's parents had done what they morally ought to have done, AR would not have been at liberty to conduct the attack and it would not therefore have occurred. That is shocking evidence. Whatever the law -- whether the law should follow that moral expectation, you have sent as a question to the Law Commission and we are grateful for that.

We appreciate that this is a very difficult legal question. All we ask is that that referral should have a date and that there should be terms of reference. We

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1 suggest that the first question for the Law Commission
2 should be whether a duty to report a person preparing
3 for serious violence should depend on that person having
4 an ideology.

5 Sir, in conclusion therefore, and subject to the
6 evidence still to come, the bereaved families say it
7 comes down to this: a child who says he wants to kill or
8 who has already committed significant violence should be
9 somebody's named responsibility and should remain so
10 until that risk has passed. Whether he is taken on by
11 an agency should depend on what he has said and done,
12 not on a label, a motive, a diagnosis, a disputed
13 definition. A refusal of help by the child or by
14 a parent may limit what is offered, but it should not
15 end the oversight. Where help has been refused and
16 serious risk remains, there should be available a court
17 order on a high threshold for a fixed term, but not
18 a closed file. Whatever you recommend, sir, should be
19 costed, given to a named body with a date and checked
20 after this Inquiry has ended.

21 None of what we suggest would have required anyone
22 to know more about AR than was already known but it
23 would have required someone to be responsible for what
24 was known.

25 Elsie's parents asked in Phase 1 that those who mean
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1 **MR MOSS:** Thank you, sir.

2 Sir, you mentioned, in response to my learned friend
3 Mr Chapman, the written openings that the Inquiry has
4 received. So can I just place on record the fact that
5 the following written opening statements have been
6 received by the Inquiry and will now be published on the
7 Inquiry's website. So they are, first of all from the
8 bereaved families, their written opening, BRF000002.
9 Secondly, from the other child victims, FPPI000002.
10 From the adult victims, ADV000002. Then opening written
11 statements from Counter Terrorism Policing Headquarters,
12 that is CTPHQ000490. The Department for Education
13 DFE000298. The Home Office, HO000989. The Local
14 Government Association, LGA000035.
15 The Ministry of Justice, MOJ000147. NHS England,
16 NHS000603 and the Youth Justice Board, YJB000196.

17 Sir, all of those, as I say, will be published.
18 Sir, I don't obviously intend to repeat matters from our
19 own opening statement as CTI on 8th July of this year
20 but it may assist if I just provide you, sir, and the
21 Core Participants on the work that has been undertaken
22 by the Inquiry in the intervening months. Sir, there
23 has been considerable progress since the opening hearing
24 but I can also explain some of the procedural challenges
25 that remain.

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1 harm be stopped long before they pick up any weapon.
2 Otherwise, they said, the tools will keep changing but
3 the tragedy will remain the same.

4 Thank you, sir.

5 **SIR ADRIAN FULFORD:** I'm very grateful to you, Mr Chapman.

6 Thank you very much indeed. And can I, through you,
7 thank the authors of the ten written openings that
8 I have received, which individually have been of
9 considerable assistance to me and amongst those are the
10 authors of the written submissions that I received from
11 your team, Mr Chapman, which I consider to be very
12 thoughtful and helpful.

13 **MR CHAPMAN:** I'm grateful, sir.

14 **SIR ADRIAN FULFORD:** Thank you very much indeed. Quarter of
15 an hour break, Mr Moss?

16 **MR MOSS:** Sir, I'm in your hands. I'm quite happy to push
17 through but it is a matter for you.

18 **SIR ADRIAN FULFORD:** No, let's have a break and we'll sit
19 again just after 11 o'clock.

20 **MR MOSS:** Sir, I'm grateful.

21 (10.47 am)

(A short break)

23 (11.03 am)

24 **SIR ADRIAN FULFORD:** Yes, Mr Moss.

Procedural update by MR MOSS

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1 Can I start, sir, with your permission with the
2 seminars. Sir, you received evidence in the less
3 conventional form of the seven seminars that ran from
4 8 to 17 September this year and you will recall that
5 during the course of those seminars, a number of issues
6 were identified for follow-up, from a combination of own
7 requests during those seminars and from analysis by the
8 Inquiry legal team after each seminar. We have
9 accordingly, written to the relevant seminar speakers
10 requesting written follow-ups and if I may just
11 summarise those requests briefly.

12 So, first, following Seminar 1 the Inquiry wrote to
13 Dr Taylor, consultant forensic psychiatrist and national
14 clinical lead for the Counter-Terrorism Clinical
15 Consultancy Service, of course. The Inquiry team sought
16 further information from him on how the Big Front Door
17 approach to referrals, which he described during the
18 seminars, might operate in practice.

19 Sir, we also asked Dr Taylor to provide further
20 thoughts and information regarding the initial triage
21 process and the necessary safeguards for onward referral
22 pathways. Sir, as you know, Dr Taylor has already
23 provided a detailed and very helpful response to that
24 request. That's currently under consideration by the
25 Inquiry team and it will be disclosed to Core

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1 Participants very shortly.

2 Secondly, the Inquiry has written to Dr Irani,
3 consultant child and adolescent forensic psychiatrist,
4 who also presented at the first seminar, but also to
5 Dr Randy Borum, professor and director of intelligence
6 and national security studies at the University of
7 South Florida.

8 Sir, as you will recall, Dr Irani gave evidence
9 during the first seminar regarding Dr Borum's
10 development of the assessment of a risk for extreme
11 violence in adolescents, AREVA framework, and the
12 Inquiry is now in contact directly with Dr Borum and is
13 seeking to obtain additional information related to the
14 development of the AREVA framework.

15 Thirdly, after Seminar 2, as promised during that
16 seminar, the Inquiry has sought further information on
17 data relating to the Prevent and the Channel programmes.
18 We have contacted each of the speakers, so Mr Hall KC,
19 Lord Anderson of Ipswich, Dr Betts, Mr Roxburgh and
20 Ms St Vincent. We have sought their input on first, any
21 relevant Prevent data which they understand is already
22 collated but has not yet been released. Second, data
23 which has not yet been collated but which is potentially
24 available and which will be of relevance to the matters
25 within your terms of reference for Phase 2. Thirdly,

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1 any previous requests that they may have made for
2 relevant data, which they have already made but which
3 has been refused.

4 Sir, we have received several of the responses from
5 those seminar speakers and they will be disclosed to
6 Core Participants as a set, once we have received them
7 all.

8 Fourthly, in the course of seminar 6A there was
9 discussion in particular regarding potential powers to
10 access or monitor digital devices for preventative
11 purposes and the adequacy of the criminal law in
12 identifying and preventing preparation for mass casualty
13 attacks which are not ideologically motivated.

14 In relation to that, you had some questions for the
15 CPS and I'm pleased to say, sir, that the CPS has
16 proactively liaised with the Inquiry about those matters
17 and we have agreed that rather than further answers from
18 our seminar speaker, that a further corporate witness
19 statement from the CPS will most assist.

20 That statement has been requested for late October,
21 so that it can be disclosed to Core Participants in
22 advance of the Topic 2 hearings in November. So that
23 too is in train and we are grateful for the way that the
24 CPS has dealt with that.

25 Fifthly and finally, as a result of evidence which

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1 arose in seminar 6B, the Inquiry has written to
2 Adam Hadley from Tech Against Terrorism, seeking
3 information regarding barriers that could impede the use
4 of publicly available information from online sources,
5 regarding concerning behaviour for the purpose of
6 informing risk assessments and interventions. Mr Hadley
7 has confirmed receipt of that request and we anticipate
8 that his substantive response will be disclosed to Core
9 Participants, again, in advance of the Topic 2 hearings
10 once it has been received and reviewed by the Inquiry
11 team.

12 So, sir, that's the follow-up to the seminars.

13 Can I turn next to an update on receipt and
14 disclosure of evidence more broadly. Sir, as everyone
15 will appreciate, in order to make the Phase 2 oral
16 hearings over the next nine to ten weeks effective, the
17 key tasks have been the identification of the most
18 relevant witnesses and organisations; making Rule 9
19 requests for statements and disclosure to those bodies;
20 the significant work by the witnesses and organisations
21 themselves, both in preparing those statements and
22 searching for relevant documents in a proportionate way;
23 then the complex task of checking the materials for
24 third-party information, for sensitive content, before
25 disclosure of the statements and the materials to Core

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1 Participants; and then sequential listing of oral
2 evidence.

3 That very simplistic summary does not, of course, do
4 justice to the enormous amount of work that has fallen
5 on the Inquiry's solicitors, secretariat and junior
6 counsel. Nor to the very substantial burdens we have
7 placed on the statement and document providers
8 themselves, both Government departments and other
9 organisations alike.

10 We have sought evidence at unprecedented speed, with
11 the unusual complication that the Inquiry's
12 investigating in Phase 2 not past events, but an area of
13 complex developing and current Government policy.
14 Against that background, sir, I'm pleased to say that
15 the overwhelming majority of Rule 9 recipients have
16 continued to engage with the Inquiry constructively with
17 apparent candour and have done so at speed. The Inquiry
18 team remains, sir, grateful for all of that effort that
19 has been involved.

20 To update just briefly on the figures that I gave in
21 opening, as of yesterday, the Inquiry has now issued
22 136 Rule 9 requests to individuals and organisations; of
23 that number, 43 have been directed to Government bodies
24 or regulators, 87 to non-Government organisations or
25 companies and 6 to individuals.

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1 Of those requests, the Inquiry has now received
2 115 responses and disclosed a total of 67 statements on
3 to Relativity, our disclosure platform.

4 20 further statements should be disclosed to Core
5 Participants this week, prior to the start of Topic 1
6 evidence next week. I should just put on record the
7 fact that two Section 21 notices have been issued by the
8 Inquiry. The first was sent to TikTok in order to
9 obtain urgent disclosure of evidence in relation to the
10 posting of offensive material concerning AR and the
11 victims, where the Inquiry considered a Section 21
12 notice may be necessary because the material that we
13 were seeking from TikTok included personal information
14 about TikTok users.

15 The issue of this offensive material has been
16 addressed in a witness statement from Mr Howarth, your
17 senior solicitor and will be picked up when the Inquiry
18 hears evidence from TikTok and Roblox, the platforms
19 principally concerned with the offensive material of
20 concern. The second was issued to a weapons retailer
21 which had hitherto failed to engage with the Inquiry.
22 Both notices, I should make clear, have resulted in
23 timely responses from the respective recipients.

24 Sir, 20 Rule 9 responses remain outstanding. It is
25 only fair that I should stress that in many cases that

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1 does not indicate that the recipients have failed to
2 engage or have delayed. In particular, eight of these
3 outstanding requests are supplementary or follow-up
4 statements from material providers who have already
5 provided a substantive response to an earlier request.

6 Five of the outstanding responses, however, are from
7 Topic 4 retailers, with whom the Inquiry has been unable
8 to establish contact for a number of reasons. The
9 remaining responses relate to requests which have been
10 made as a result of evidence received from others more
11 recently. The majority of the outstanding responses are
12 due on 16 October, just three have later return dates
13 because the Rule 9 requests are more recent. Can I just
14 indicate which those are?

15 Firstly, a statement from Apple regarding the
16 potential for further device-level controls, an issue
17 that arose, as you will recall, sir, out of the
18 seminars. That is going to be due on 20 October.
19 A statement from the Kent Violence Reduction Unit, also
20 on issues that principally arose during the seminars.
21 That is due on 20 October, and the second statement from
22 the CPS arising from seminar 6A, which I have already
23 referred to, which we have requested be returned on
24 23 October.

25 **SIR ADRIAN FULFORD:** Yes.

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1 **MR MOSS:** Sir, all these remaining statements will be
2 processed, finalised, reviewed for redaction purposes
3 and disclosed to the Core Participants as rapidly as
4 possible following receipt by the Inquiry team.

5 The Inquiry has been working to progress the receipt
6 of evidence in the same order as the hearings, to
7 maximise the availability of underlying evidence for
8 Core Participants. This means that the evidence has
9 been triaged for the disclosure of Topic 1 material as
10 the highest level of priority obviously, followed
11 closely by Topic 2 in advance of the Topic 2 hearings in
12 November. We will then obviously turn to the
13 outstanding documents in relation to Topic 3 and 4 in
14 advance of live evidence to be heard at the end of
15 November.

16 Sir, we have made significant progress with the
17 review and release of documentary evidence to Core
18 Participants since the opening hearing. If you will
19 forgive the statistics, there are currently
20 3,384 documents which have been uploaded onto the Core
21 Participant Phase 2 workspace on Relativity. That
22 represents evidence from 114 different material
23 providers. Some of these are carried over from Phase 1
24 but many more are new documents for Phase 2.

25 The Inquiry has received a total of 5,697 documents

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1 in Phase 2. 2,082 documents remain to be disclosed to
2 Core Participants and we anticipate that only a small
3 number of additional documents will now be received.

4 Sir, I touched earlier on the fact that Phase 2 of
5 the Inquiry is unusually investigating not past events
6 but an area of complex, developing and current
7 Government policy. To help deal with the sensitivities
8 involved, sir, on 27 August of this year you issued
9 a "minded to" note which addressed how you intended
10 these sensitivities might be addressed. There was
11 an opportunity for Core Participants and indeed the
12 media to make submissions which they did and following
13 that you issued your ruling on those matters on
14 14 September, with an accompanying Restriction Order.

15 On the same day, 14 September, the Inquiry published
16 a protocol on sensitive redactions which supplements our
17 previous disclosure protocols and gives practical effect
18 to your ruling and the Restriction Order. So I won't go
19 into more detail on those matters now but all of those
20 are available on the Inquiry's website.

21 The effect of that is as follows: there are two
22 broad categories of redactions established by the
23 framework. The first is type 1 redactions, where the
24 material will not be available to the public, including
25 the media, but will be available to Core Participants

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under the terms of confidentiality to which all Core Participants have given undertakings.

The second is type 2 restrictions, which mean that material will be treated as closed material, preventing disclosure to both Core Participants and the general public, including the media.

The Inquiry, and for that matter material providers to the Inquiry, have been working at a very demanding pace to ensure that any restrictions sought by material providers are carefully reviewed, decisions communicated and the underlying documents processed for disclosure. This has been a very substantial element of the Inquiry's work in preparation for the hearings, much of it perhaps unseen to the outsiders.

While the disclosure process within Phase 2 has been ongoing since June and July 2026, the Inquiry team is very mindful that there is some recent material which Core Participants will have had more limited time to review, including ahead of our Topic 1 hearings. That is due to three factors. First, it is a symptom of the necessarily tight timescales to which this Inquiry is rightly required to work by its terms of reference. Secondly, there is some material which has come to the Inquiry from material providers at a relatively late stage, including material which has become relevant to

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team as quickly as possible, having regard to the complexity of the issues raised and the need to ensure that the final decisions are proportionate and considered with care.

We are, sir, may I indicate, grateful for the patience and for the forbearance of all the Inquiry's Core Participants while these challenges are being tackled. We will continue to provide updates to Core Participants in the form of disclosure notifications when additional documentation is released and if contingent redactions are subsequently lifted. In the interim, the Inquiry is reliant on and has been assured of the necessary, urgent and continuing co-operation of the Cabinet Office at pace to resolve the difficulties.

I should turn next to highlight other evidence which has been disclosed and which forms part of the alternative forms of evidence gathering to which Phase 2 of your terms of reference, sir, refers.

Firstly, our opening statement in July explained the cadre of experts commissioned by the Inquiry to examine six case studies to broaden the Inquiry's evidence base. Their report, in fact in the form of three sub-reports, is dated 22 September and has been disclosed to Core Participants. It is ILT000344. That cadre of experts will give evidence regarding the themes emerging from

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the Inquiry as a result of issues raised in Rule 9 responses. Thirdly, there have been some challenges regarding disclosure. Some documents, in particular material provided by Counter Terrorism Policing Headquarters and by the Home Office, have been particularly complicated.

As well as redaction requests from the material providers themselves, they have led to a significant number of redaction requests from the Cabinet Office, including in relation to cabinet collective responsibility: there have been a number of issues raised in relation to the sensitivity of that material which have complicated and slowed down the disclosure process. We have however been actively engaged with the Cabinet Office to resolve those complications. That work is continuing intensely, including, sir, as you know throughout the past weekend following notification of a tranche of additional redaction requests on Friday.

SIR ADRIAN FULFORD: Yes.

MR MOSS: In order to ensure that Core Participants have access to as much material as possible in advance, in particular, of the Topic 1 hearings, we released some of the contentious documents on Relativity, with contingent redactions in place.

Those redactions are being reviewed by the Inquiry

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the six case studies on Wednesday and Thursday this week, sir, as you know.

Secondly, our opening outlined the process of questionnaires developed by the Inquiry to get a broader picture from frontline practitioners and managers. Sir, the product of that strand of the Inquiry's work is a detailed report from the consultants Crest, dated 4 September 2026, ILT000219.

Their report analyses the results of the eight surveys that were issued to, firstly, chairs of Channel panels; secondly, the chairs of Multi-Agency Public Protection Arrangements, MAPPA; thirdly, Child and Adolescent Mental Health Services, CAMHS; fourthly, Forensic CAMHS practitioners; fifthly, directors of Children's Services; sixthly, a delegation of designation safeguarding leads in education; seventhly, frontline local authority practitioners; and eighthly, detective inspectors from the regional Counter-Terrorism Units in England and Wales.

From the questionnaire responses, Crest have carried out both qualitative and quantitative analysis. Sir, I won't seek to summarise the results today but it is an important part of the Inquiry's Phase 2 work and it will be helpful if the relevant witnesses to come ensure that they are familiar with the results of that work

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because it will form part of the exploration of the adequacy of current measures for VFIs and indeed options for the future.

SIR ADRIAN FULFORD: Indeed.

MR MOSS: Thirdly, the Inquiry wished to test, albeit in an anecdotal way, the real-world accessibility on internet service providers' platforms of violent material and relevant weapons sales. The product of that strand of work is the "Weapons and Violence Online: Content Sampling Report" for which the reference is ILT000345, which has now been disclosed to Core Participants.

The Inquiry commissioned this report from the South West Grid for Learning. The report outlines the result of a single, eight-hour search across a selection of online platforms including X, TikTok, Reddit, Instagram and Discord. It is right to recognise that there was a spectrum of material of concern. It ranges from material with violent overtones but which might be argued to be newsworthy, to material which can fairly be categorised as very violent or strong gore material.

98.9 per cent of that material as identified was publically accessible. And 92.3 per cent had no visible age restrictions in place at all. All of the content was reported to the relevant platforms but when reviewed

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national Counter-Terrorism policing lead, providing expertise on policing decision-making, escalation and disruption measures, and Dr Richard Church, who brings expertise as a forensic psychiatrist.

Sir, these experts will give evidence called together as a group, rather than sequentially. Sir, that arrangement has been made with your agreement and is intended to enable the sharing of views for the experts to respond to each other's comments and to avoid duplicative questioning.

The focus of that evidence will very much be on the themes derived from the case studies, rather than the individual facts of each case study.

Nevertheless, it is important to note that there is a Restriction Order in place in relation to the names and wider identifying details of the individuals who are the subjects of case study A and case study B.

The terms of that restriction are available to view on the Inquiry's website. The subjects of case studies C to F will also be ciphred throughout the hearings. Sir, as we sought to explain in our opening statement back in July, the restrictions in relation to the case studies are in place for a number of reasons. Not least to avoid giving further notoriety to the offenders in question and also to manage the risk of

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after seven days, 87.9 per cent of the material remained live. And when reviewed after 14 days, 83.8 per cent of the content still remained live.

Sir, we will be picking up the examples from this snapshot report with the relevant platform providers and we are currently issuing Rule 9 requests so that the relevant platforms can address the more serious end of that material, including what appears to be, in some cases, arguable delay and failures to remove the material even when it had been reported to them.

Turning to the plan for the Phase 2 hearings. As I have indicated, we will begin with expert evidence related to the selected case studies, then proceed in order of the topics set out in the Phase 2 terms of reference. Sir, for the case study experts, this week, the expert cadre comprises a multidisciplinary group formed of five experts: Anna Gianfrancesco is a former director of Children's Services and Channel chair, who brings extensive safeguarding and multi-agency expertise to the group. Elizabeth Swan, a former headteacher and safeguarding expert with experience in identifying risks in education and frontline settings. Dr Monica Lloyd, forensic psychologist, specialising in terrorism and risk assessment, focusing on how violation fixation is identified and managed. Neil Basu, former senior

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escalating violence or copycat behaviour resulting from the scrutiny of the Inquiry.

Therefore, sir, may I indicate that the Inquiry does ask that Core Participants and the media refer to all subjects of the case studies, where necessary, by their ciphers for all purposes within the context of the Inquiry. Importantly, as defined in more detail in the Restriction Order, and beyond that request, as a matter of your order, no one must publish material in relation to the Inquiry which in any way identifies the subjects of case studies A or B.

Sir, following that, case study experts, next week the Inquiry will turn to consideration of Topic 1: the adequacy of arrangements in England and Wales for managing the risk from Violence Fixated Individuals. Topic 1 will be the longest part of our Phase 2 timetable. Our timetable currently plans for Topic 1 to be the focus of evidential hearings until Tuesday, 10 November, when our Topic 2 hearings are scheduled to start.

The timetable reflects that the Topic 1 evidence has been categorised, or subcategorised, I should say, into thematic subheadings wherever possible. However, it is inevitable that there will be some degree of overlap, not only between those thematic groupings but also

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1 between the four topics.

2 Some witnesses who have been scheduled to give
3 evidence under Topic 1, will, by the nature of their
4 role and expertise, also be in a position to give
5 evidence which is relevant to Topics 2, 3 and/or 4.

6 In some instances, a second witness has been
7 nominated by the relevant organisation to deal
8 separately with Topics 1-3 and Topic 4. To give the
9 clearest example of that, Jonathan Emmett will be
10 attending on behalf of the Home Office next week to give
11 evidence in relation to Topics 1, 2 and 3 but his
12 colleague, Mr Hunt, will be called to give evidence in
13 December in relation to Topic 4.

14 In a few instances the Inquiry has asked a witness
15 to return at a later stage to give evidence in relation
16 to a particular topic. So, for example, Ms Churchill
17 from the Ministry of Justice will likely be giving
18 evidence on two occasions. On the first occasion in
19 October, she will speak to Topic 1. When we hope she
20 will return in November, she will be asked questions
21 pertaining to Topic 3.

22 But, sir, unless one of those types of arrangements
23 is specified in the timetable, for witnesses attending
24 in relation to Topic 1, the Inquiry also expects to take
25 any evidence from them which they may hold in relation

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1 and as you will imagine, it is being progressed as
2 a very high priority this week. It will, if necessary,
3 be disclosed with temporary redactions if the
4 complications that I have alluded to cannot be resolved
5 promptly.

6 The timescales for Rule 10 questions from Core
7 Participants for Ms Rance will be amended as necessary
8 to make allowance for that late disclosure.

9 In week 6, starting on Monday 19 October, we will
10 hear evidence from the following witnesses:
11 Timothy Jacques, the Independent Prevent Commissioner;
12 Mark Norris, Principal Policy Advisor for the Local
13 Government Association; Ann Graham on behalf of the
14 Association of Directors of Children's Services;
15 Andrew Goodall on behalf of the Welsh Government;
16 Dr Llewelyn, Chief Executive of the Welsh Government
17 Association; evidence from Dame Rachel de Souza, the
18 Children's Commissioner for England and the Rocio
19 Cifuentes, the Children's Commissioner for Wales.

20 We will also hear concurrent evidence from
21 Margaret Mulholland on behalf of the Association of
22 School and College Leaders, and Andrew Baisley on behalf
23 of the National Education Union. All those witness
24 statements from week 6, sir, have been disclosed to Core
25 Participants.

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1 to Topics 2 and 3 when they are called.

2 Turning to the Inquiry's week 5, which is next week.
3 Sir, as I have indicated, on Monday 12 October, and into
4 Tuesday 13th, we will hear evidence from Mr Emmett,
5 Director of Counter-Terrorism at the Home Office.
6 Mr Emmett's first statement has already been disclosed.
7 He has provided, I should indicate, the Inquiry with
8 a short supplementary statement which has not yet been
9 disclosed but is urgently being processed for disclosure
10 this week.

11 Thereafter, on that same Tuesday, we will hear
12 evidence from Deputy Chief Constable Paul Court on
13 behalf of the National Police Chiefs Council. On
14 Wednesday 14th we will hear evidence from Deputy
15 Assistant Commissioner Victoria Evans, who will return
16 to the Inquiry to give evidence on behalf of CTPHQ.
17 Hearings next week will conclude on Thursday 15th with
18 evidence from Helen Rance, Temporary Director of the
19 Threat Leadership Command within the National Crime
20 Agency and also from Detective Superintendent Watkins on
21 behalf of Northamptonshire Potentially Dangerous Persons
22 panel.

23 We recognise that Ms Rance's statement has not yet
24 been disclosed to Core Participants. That is connected
25 with the complications I have already addressed, sir,

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1 In week 7, starting on Monday 26 October, the
2 Inquiry intends to hear from the following witnesses:
3 Kate Dixon from the Department for Education; Lee Owston
4 on behalf of Ofsted; Emma Churchill on behalf of the
5 Ministry of Justice; Stephanie Roberts-Bibby for the
6 Youth Justice Board; and the concurrent evidence of
7 witnesses addressing the efficacy of Youth Offending
8 Services.

9 Sir, in relation to that last point, the Inquiry
10 will confirm which witnesses will be attending on the
11 final day in relation to Youth Offending Services as
12 soon as possible but all other witness statements for
13 week 7 have been disclosed to Core Participants.

14 In week 8, Monday 2 and Tuesday 3 November, are
15 currently planned as intentionally non-sitting days. On
16 Wednesday 4 November, the Inquiry will hear evidence
17 from Suzy Powell on behalf of the Department of Health
18 and Social Care and from Dr Nicholas Broughton on behalf
19 of NHS England. On Thursday 5 November, we will hear
20 from Jacqueline Totterdell from NHS Wales and
21 Professor Dave on behalf of the Royal College of
22 Psychiatrists. All witnesses for the evidence listed in
23 that week 8 have been disclosed.

24 We hope that Topic 1 will conclude on the Monday of
25 week 9. While the timetable is subject to change, at

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present, the final witnesses will be Dr Nina Champaneri, Consultant Child and Adolescent Psychiatrist, and Dr Heidi Hales, Consultant Psychiatrist. The statements of both those witnesses have been disclosed to Core Participants.

Sir, I focused on Topic 1 because of its imminence and to set out the plan in detail for the benefit of those following and I can address Topics 2, 3 and 4 much more briefly.

Topic 2, sir, as you know, focuses on the role of the internet and social media in influencing and enabling VFI s to prepare and carry out violent attacks. From 10 November, the Inquiry plans to hear evidence from a number of NGOs and charities with expertise in responding to the risks posed by harmful online content, including Tech Against Terrorism, from whom we heard in the seminars, but also the Deterrence Centre, the Centre for Countering Digital Hate and the NSPCC. The Inquiry will hear evidence from a number of major online platforms, including TikTok, Reddit, X, Alphabet and others.

We will then hear evidence from Ofcom and from the Department for Culture, Media and Sport regarding the challenges of countering harmful content and the Online Safety Act. That evidence, sir, spans both Topics 2

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how this can be mitigated, but also the threat posed by unregulated sales of archery equipment and other offensive weapons. We will hear evidence from a range of major retailers for this topic, who are involved in the sale of knives. We will hear further from Commander Clayman for the National Knife Crime Centre, whose role of course is familiar from the seminars, and also from the Home Office on Topic 4 from Mr Hunt, as well as from a range of regulators with responsibilities for responding to unlawful or inappropriate marketing of weaponry.

Finally, sir, I should flag that we hope to hear from Sir Declan Morgan in December in his role as chair of the Independent Commission on UK Counter Terrorism Law, Policy and Practice.

So, sir, that is a very high-level review of the intended direction for the Phase 2 hearings.

I appreciate that it has been a dry, procedural update. But, sir, we don't lose sight of the fact that it is cumulative work which is all focused on trying to find the necessary, best practical but real change that all of the victims have emphasised is so essential following the attack.

Sir, with your permission we are not sitting tomorrow. Given the challenges to which I have already

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and 3.

Topic 3 is the effectiveness of current laws and systems for identifying, monitoring and disrupting the activities of VFIs online and reducing the harm caused by online spaces which promote extreme violence. In considering the effectiveness of current legal frameworks, Topic 3 will not just look at the online sphere but also at the availability of civil orders and other legal means of disrupting threats of violence and attack planning by VFIs. Sir, in addition to the overlapping evidence from the Department for Culture, Media and Sport, we will hear evidence from the Ministry of Justice, the Criminal Bar Association and the CPS on that topic.

Because of the centrality of the Home Office, with his assistance, we currently intend to recall Mr Emmett at the end of Topic 3, so that issues arising following his opening evidence at the start of Topic 1 can be addressed and further explored with him.

We will then move to Topic 4 which concerns the effectiveness of policies, regulation and criminal enforcement in relation to the sale and possession of offensive weapons and articles with a point or blade, including knives, of course.

That includes not only the risk posed by knives and

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alluded, it would not have been fair to Core Participants to bring forward Topic 1 evidence into tomorrow. Sir, as we have had a short day today, I and other members of the Inquiry team are available, if there are any pressing matters, but otherwise, sir, with your permission, we will resume at 10.00 am this Wednesday.

SIR ADRIAN FULFORD: Mr Moss, one of the very useful things in having that summary of the work that's been done presented and setting out the schedule for the weeks to come is that it demonstrates the almost incalculable amount of work that has gone into making it possible to hold the Phase 2 hearings this autumn and I will like to take this opportunity to thank not only the Inquiry team for the quite remarkable amount of work that has been undertaken but also to thank the Core Participants for the co-operation that they have shown and the extent of the forbearance in terms of the pressures under which they are working because, on some occasions, it has been impossible to provide the relevant materials within the timeframe that we would have preferred. I think it is important to put on the record the amount of work that has been done and the level of co-operation that has been shown by all of those who are concerned in these proceedings.

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1 That said, we will sit again at 10.00 am on
2 Wednesday. Thank you.
3 (11.41 am)
4 (The Inquiry adjourned until 10.00 am on Wednesday,
5 7th October 2026)
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