



SUBJECT DETAILS	
PCM Tracker Reference:	PCM12345
Subject Name:	SURNAME, Forename(s)
Date of Birth (DD/MM/YYYY):	D.O.B. or approx. age if date unknown
Gender:	Please Describe
Current Residence:	Where is the Subject currently living?
Social Media / Online Info:	Email; @Twitter; Facebook; Instagram; Snapchat; KiK; Tik-Tok; Online Gaming IDs, etc...
Background Ref. Numbers:	PNC, PND, CRO, NCIA, Prison No., etc.

NB: AFTER CLICKING ON THE UNDERLINED LINKS, YOU CAN USE (ALT + LEFT ARROW) TO RETURN TO WHERE YOU WERE. PRESS F1 FOR HELP ON A FIELD.

ASSESSMENT – Click on the underlined headings throughout this document for specific examples.

<b>SUMMARISE THE ISSUE</b>	What is the Prevent issue? Extract & bullet-point the relevant concerns from the initial referral & any subsequent enquiries. Clearly summarise the reasons this case was referred to Prevent & its context. Follow the link for examples.
Please Describe	

<b>COMPLEX NEEDS</b>	Detail any mental health diagnoses or concerns. Identify, clarify & wherever possible <b>corroborate</b> any other complex needs or vulnerabilities associated with the Subject. Follow the link for examples.
Please Describe	

<b>COMMENTS OR FURTHER ENQUIRIES?</b>	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	

<b>GRIEVANCES</b>	Describe any political, racial, religious or single-issue ideological “grievance narratives” expressed by the Subject or people very close to (or influential upon) the Subject. Follow the link for examples.
Please Describe	

<b>COMMENTS OR FURTHER ENQUIRIES?</b>	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	

<b>IDEOLOGY</b>	Describe any extremist causes, ideas or beliefs expressed by the Subject or associated with the Case (identify which). Consider all religious, racial, political or other single-issue ideologies, movements & causes. Refer to the operational guidance on extremism & follow the link for details.
Please Describe	

<b>COMMENTS OR FURTHER ENQUIRIES?</b>	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	

<b>ENGAGEMENT</b>	Describe any other relevant issues, motivations or potential “push & pull” factors that may be having an effect on the Subject. Follow the link for examples.
Please Describe	

<b>COMMENTS OR FURTHER ENQUIRIES?</b>	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	

<b>INDIVIDUALS, GROUPS &amp; INSTITUTIONS</b>	Has the Subject been exposed to any extremist <b>individuals, groups</b> or <b>institutions</b> , or shown a <i>desire</i> to associate with any of these? Consider all known contacts & relationships. Follow the link for examples.
Please Describe	

<b>COMMENTS OR FURTHER ENQUIRIES?</b>	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	



<b>INTERNET &amp; SOCIAL MEDIA</b>	Describe anything concerning known about the Subject’s social media, online gaming, mobile phone, direct messaging activities. Follow the link for examples.
Please Describe	
<b>COMMENTS OR FURTHER ENQUIRIES?</b>	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	
<b>SUSPICIOUS TRAVEL</b>	Describe any concerns in relation to actual or planned travel, where either the travel itinerary or the destination itself seem suspicious. This could be by the Subject or someone close to the Subject, & by choice or coercion. Follow the link for examples.
Please Describe	
<b>COMMENTS OR FURTHER ENQUIRIES?</b>	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	
<b>PREMISES</b>	Describe any connections the Subject may have to premises linked to hate speech or other hate crimes, extremism, terrorism, charity fraud, or that have hosted or accommodated concerning individuals or groups. Follow the link for examples.
Please Describe	
<b>COMMENTS OR FURTHER ENQUIRIES?</b>	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	
<b>CAPABILITIES</b>	Describe anything suggesting the Subject has (or <b>believes</b> they have) relevant capabilities: <b>physical</b> or <b>psychological</b> . Follow the link for examples.
Please Describe	
<b>COMMENTS OR FURTHER ENQUIRIES?</b>	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	
<b>INTENT</b>	Describe any relevant <b>intent</b> indicators, e.g.: threatening, dehumanising or hateful behaviour/language towards an “out-group”; a personal fascination with mass-killings; “hit” or hate lists of people, etc.. Follow the link for examples.
Please Describe	
<b>COMMENTS OR FURTHER ENQUIRIES?</b>	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	
<b>OPPORTUNITY</b>	Describe any potential opportunities that the Subject <b>has</b> , or appears to be <b>seeking</b> , in relation to being groomed towards or planning or committing any terrorism offences, e.g.: secret or secure ‘safe spaces’; hostile reconnaissance; harassing or stalking a potential target; ‘going missing’ without satisfactory explanation, etc.. Follow the link for examples.
Please Describe	
<b>COMMENTS OR FURTHER ENQUIRIES?</b>	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	
<b>ESCALATIONS, TRIGGERS &amp; WARNING BEHAVIOUR</b>	Describe any escalations in the Subject’s behaviour from their normal “baseline”. Has their behaviour or context worsened? Consider possible “tipping points” & “triggers” specific to the Subject. Follow the link for examples.
Please Describe	
<b>COMMENTS OR FURTHER ENQUIRIES?</b>	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	



<b>MOBILISATION OR FINISHING BEHAVIOURS</b>	Describe any “mobilisation” or “finishing” behaviours associated with the Subject. Consider any indicators that may suggest a close-proximity intention to enact violence, to die, or to “go away”. Follow the link for examples.
Please Describe	
<b>COMMENTS OR FURTHER ENQUIRIES?</b>	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	

**PGA OUTCOMES  
&  
PLP CASE MANAGEMENT PLANS (CMPs)**

**CTCOs & Supervisors must decide the onward momentum for the case & record their rationales. Consider everything you have discovered through your analysis & apply the National Decision Model (NDM)**

<b>PRIORITY BANDING</b> (if entering / within PLP)	Priority Bandings are only for cases <b>entering</b> or <b>already within</b> Police-led Partnership (PLP). <b>NB: No case may enter PLP in the first instance as “Monitoring”.</b>
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**<Please Select>**

<b>RECOMMENDED ROUTE</b> (if completing PGA)	<Please Select>
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<b>Rationale, Next Steps and/or Case Management Plan</b>	<b>Please detail below your activities, concerns, decisions, plans &amp; the rationales around this case.</b>
	<ul style="list-style-type: none"> <li>- FOR PGAs: list here WHAT your concerns are, WHY they are concerns, what you need to CORROBORATE or still need to find out, &amp; HOW you intend to do so. WHO will you ask during information gathering?</li> <li>- Institutions &amp; Ideologies at the PGA step are referred automatically to PLP, where initially you will complete further information gathering. Just record that it is an Institution / Ideology, explain the stated concern &amp; what needs to be checked around it.</li> <li>- In all cases, detail clearly what your PREVENT concerns are, i.e.: why, specifically, should this Subject be within PCM.</li> <li>- If this was a PGA, provide your rationale for the route (and priority banding is assigned) you have chosen.</li> <li>- Pull together your analysis &amp; plan the next steps for this case, use all tools available to you &amp; the NDM.</li> <li>- Consider any advice from the Vulnerability Support Hubs or other partners.</li> <li>- Have you got a picture of the Subject’s baseline beliefs &amp; behaviour?</li> <li>- Consider your Subject’s apparent strengths against their apparent needs.</li> <li>- Describe which vulnerabilities &amp; risk factors you think need to be prioritised, why &amp; in which order.</li> <li>- Consider what still needs to be found out, corroborated or explored further.</li> <li>- Consider what further enquiries you need to make during information gatherings phases, or at any other point in the PCM process.</li> <li>- IF THIS IS NOT PGA, also consider interventions, support &amp; disruption needs, &amp; provide a timetable for your proposed interventions.</li> <li>- Consider who will lead / enact proposed interventions, or any other contact with the Subject.</li> <li>- Consider anything that might worsen any risk or vulnerability factors. What are they? Which specific factors might they aggravate &amp; how might they do so?</li> <li>- Consider anything that might help <i>improve</i> any risk or vulnerability factors. What are they? Which specific factors might they help alleviate &amp; how might they do so?</li> <li>- Consider how you will layer your interventions to maximise positive intended outcomes, &amp; minimise negative unintended outcomes.</li> <li>- Consider how &amp; when you will assess the success or failure of any interventions.</li> </ul>

<b>Other Risk-Management Considerations</b>	Is there anything relevant to the case that didn’t seem to fit above, e.g.: previous addresses; the Subject is on license; details of GPs or local authority case workers; any official ‘flags’; other local or national mandatory risk or vulnerability assessments that need to be completed (provide any ref. numbers), etc..
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<b>Completed By:</b>	SURNAME, Forename(s); Warrant No.
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<b>Supervisor Approving:</b>	SURNAME, Forename(s); Warrant No.
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<b>Supervisor Comments:</b>	Any additional comments
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<b>Date Completed:</b>	Enter the date this form was completed
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<b>FIMU Updated:</b>	Yes / No
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## DIF CONSIDERATIONS – refer to the CTCO Guide for more detailed assistance.

### SUMMARISING THE ISSUE

- 1) *Extract & bullet-point the relevant details & concerns from the initial referral & any subsequent inquiries. Clearly summarise the reasons this case was referred to Prevent.*
  - a) Within the **Summarise the Issue** box, CTCOs needs to summarise, preferably in clear bullet-points:
    - i) What the initial-referrer's concerns were.
    - ii) Relevant details added by the FIMU in the handover to CTCOs.
    - iii) Relevant details discovered through contacting the initial referrer.
    - iv) Relevant details discovered through the various other mandatory & recommended checks completed.
    - v) Anything new & relevant that comes to light during the initial assessment or throughout lifetime of a case.
  - b) Include all relevant facts around the case. You do not analyse the facts in this section. You simply present them clearly, along with their sources and any direct quotes where necessary. When using direct speech or quoting someone else's words, use quotation marks "-" & BLOCK CAPITALS. As an intelligence document, you can also present hearsay, providing you state clearly who said what about whom. You will check / corroborate these details for accuracy later in the assessment. Your analysis and assessment of these granular details are unpacked in the subsequent DIF boxes.
  - c) **INSTITUTIONS & IDEOLOGIES** at the PGA step these are referred automatically to PLP for further information gathering. You must still record that it is an Institution / Ideology, explain the stated concern(s) & what needs to be checked around it in order to confirm the concern or negate it.
  - d) This section is filled at the gateway assessment step & may be edited or adapted each time a new DIF is completed & uploaded onto the PCMT, & as the case evolves (at the discretion of the CTCO and/or Supervisor).

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### COMPLEX NEEDS & VULNERABILITIES

- 2) *Identify, clarify & wherever possible corroborate any needs or vulnerabilities associated with the Subject. Detail & refer any MH concerns or diagnoses to your Vulnerability Support Hub.*
  - a) CTCOs need to consider whether there is there anything in the Subject's life that might be effecting their wellbeing or that might be increasing their personal vulnerability in any sense. Consider existing needs & vulnerabilities **as Subjects enter Prevent**, & any that **develop after** that point. Consider demographic or personal factors that you believe are *unlikely* to be changed through interventions **within the timeframe of most cases** (i.e.: "static" factors):
    - (1) Child – 17 years old or younger.
    - (2) Disability – as per the 2010 Equality Act, S.6.
    - (3) Chronic or Potentially Terminal Illness. Consider whether the Subject suffers from an illness that in their context might suggest a vulnerability to exploitation, (bribery, blackmail, coercion or grooming), or that might aggravate an existing grievance narrative or engagement factor, or that may create a sense of having nothing at all to lose / live for.
    - (4) **Autistic Spectrum Disorder (ASD)**: ASD traits can be either **risk** or a **protective** factors depending on the Subject & their unique circumstances. In some contexts people with an ASD may be more vulnerable to radicalisation & violent extremism, e.g.: they may have other vulnerabilities & grievances created by their condition, & may be deliberately targeted by experienced extremist groomers. Considering which traits are more prominent in the individual will assist CTCOs in making a more accurate assessment & effective case-management plan, hence the need for more expert input from the VS Hubs & MH practitioners in the Local Authority.
    - (5) **Mental Capacity** – with respect to issues such as developmental impairments. This is a broad term & such impairments are not always relevant in terms of radicalisation. We do not want to arbitrarily limit the scope of vulnerability assessments within their unique contexts, e.g.: consider mental capacity particularly in the context of vulnerability to coercion, grooming & exploitation. See the Mental Capacity Act 2005, S.2 (1-4).
    - (6) **Mental Ill Health**: Mental ill health in an individual referred to Prevent can suggest a greater vulnerability towards being targeted by groomers, or being manipulated or coerced towards terrorism offences, or (in some contexts) self-radicalisation. Identifying mental health issues is crucial to planning a successful support & intervention plan. Detail diagnoses for any MH issues. Also, comments from people close to the Subject around their MH *may* be relevant, as might your own observations be around the Subject's MH. Clearly identify formal **diagnoses & evidenced facts** vs. **comments** from others & your own **observations**. Radicalisation *can* in some cases be a symptom / expression of psychosis, delusion, or pathologically narcissistic & predatory behaviour. Consider diagnoses of antisocial personality disorders (e.g.: psychopaths & sociopaths), other personality disorders, schizophrenia, or paranoid or psychotic disorders, bipolar disorders, schizoaffective disorders. The most important protective factor for Prevent Subjects diagnosed with these sorts of conditions is often access to appropriate healthcare services. If Subjects with any of these conditions remain within Prevent, then wherever possible the **VS**



**Hubs** (& any previously assigned MH caseworkers) should play a significant role in advising upon the Subject's management.

- ii) Consider matters around the Subject's emotions & personal circumstances, which *may* be changeable through interventions **within the timeframe of most cases** (i.e.: "dynamic" factors). For example, we obviously cannot change a bereavement, or the fact that a Subject has already been a victim of crime, but it may be able to offer support around grief or other issues. Consider:
  - (1) Educational Issues.
  - (2) Effects of Child Abuse.
  - (3) Bereavement or Depression. Note that whether depression may be changeable within the lifetime of a case may be dependent upon whether the depression is strictly 'situational' or part of a broader or more profound MH problem.
  - (4) Effected by Violence or Hate Crime.
  - (5) Being Bullied / Isolated / Neglected / Abused<sup>1</sup>, both children & vulnerable adults.
  - (6) Domestic Abuse (as perpetrator, witness or victim); Divorce / Break-Up / Child Access Difficulties.
  - (7) Self-Harm, Self-Destructive or Suicidal Tendencies. Subjects who have self-harmed or who have suicidal tendencies should be considered very carefully by CTCOs, particularly around the potential of commit "suicide by police".
  - (8) Financial Problems / Housing Issues / Unemployment.
  - (9) Substance Misuse or Dependence<sup>2</sup>, or Problem Gambling.
  - (10) Stated / Diagnosed Sleep Problems, Insomnia, or Exhaustion.
  - (11) Deprivation of Citizenship / Asylum Seeker / Refugee / Deportation Order.
  - (12) Mental Capacity – with respect to activities or circumstances that may lead a Subject to lose capacity for a specific period, (perhaps due to substance misuse, etc.), but which may be alterable through interventions. See the Mental Capacity Act 2005, S.2 (1-4).
  - (13) PTSD & Hypervigilance – particularly if the Subject is a war veteran, refugee or asylum seeker. Any contact with an active warzone should be considered in this context. **NB:** As PTSD symptoms can take months or even years to manifest, always err on the side of caution where there is any doubt.
  - (14) Any other indicator not mentioned above, e.g.: "mental health" is a broad area, see Mind's List of MH issues.

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## GRIEVANCE NARRATIVES

- 3) *Describe any political, racial, religious or single-issue grievance narratives articulated by, or associated with, the Subject & their contexts.*
  - a) CTCOs should consider whether the Subject has actually articulated a **grievance narrative** of any sort to anyone. These are the stated reasons, justifications excuses given for the WHY a hateful, violent or extremist position is necessary & permissible. Think along the lines of **race, religion, politics**, or other **single-issue ideological or identity-based** causes (like "**Involuntary Celibate**" (InCel), "**Identitarian**", **Animal Liberation**, **Anarchist** or "**class-war**" movements, etc.). Grievance narratives can be real or simply perceived & could include:
    - i) **Personal Grievances:** victim of hate incidents or other direct bigotry around protected characteristics; acute personal anger towards authorities over an issue – perhaps they feel ignored over something they deem vitally important; family or friends directly affected by armed conflicts; seeking personal redemption or revenge; acutely personal feelings of social, political or religious alienation, marginalisation or discrimination.
    - ii) **Vicarious, Group & Hyperbolic Grievances:** righteous indignation or resentment over a racial, religious, political or other ideological cause; fixation upon one or more conspiracy theories; acute dissatisfaction stemming from polarised "them & us" identity politics; vicariously personalising distant social issues that otherwise have no direct effect upon the Subject; the idea that a particular racial, religious, political or other ideological cause needs to be forcefully imposed upon a specific region or people "for their own good"; entrenched victimisation or persecution narratives involving any territory, or a racial, religious, political or other ideological cause, etc..
    - iii) **Threat Grievances:** these can include perceptions that Subjects or their loved-ones face imminent or direct threats to life or safety of any kind, which only drastic or violent action can resolve.
  - b) Do any of these seem to apply in this case? Which? How long for? Do these feelings seem to be consistent over time, or do they seem to be escalating or de-escalating? Please describe anything else you think might be relevant in terms of grievance.

<sup>1</sup> *The deliberate or negligent disruption of a person's wellbeing, as provided within the Care & Support statutory guidance, 2014 Care Act.*

<sup>2</sup> *Drug Misuse & Dependence: UK Guidelines on Clinical Management, 2007, London: Department of Health (England), the Scottish Government, Welsh Assembly Government & Northern Ireland Executive. Viewable at the following address: [http://webarchive.nationalarchives.gov.uk/20170807160700/http://www.nta.nhs.uk/uploads/clinical\\_guidelines\\_2007.pdf](http://webarchive.nationalarchives.gov.uk/20170807160700/http://www.nta.nhs.uk/uploads/clinical_guidelines_2007.pdf) (last accessed 21/05/2019).*



## IDEOLOGY

- 5) Describe any hateful or extremist causes, ideas or beliefs expressed by the Subject or associated with the Case (identify which). Consider all religious, racial, political or other single-issue extremist ideologies, movements & causes.
- a) Here CTCOs should consider & describe the Subject's exposure to or interest in any extremist ideology or causes. Refer to CTP Prevent's working definition of "extremism" within the CTCO Guide. Remember, Subjects do not have to be "true" or "fanatical" believers of such a toxic ideology in order to be vulnerable to it. Consider:
- i) Is there an ideology associated with the case? What is it? Does its expression seem largely **benign** or **concerning** in the context? Pay particular attention to hateful essentialist identity politics; militant or apocalyptic ideological beliefs.
  - ii) Consider extremist imagery or material at home or other regularly-attended places.
  - iii) Consider age inappropriate or particularly sympathetic knowledge of an extremist ideology.
  - iv) Consider vocal support for any public activities where unlawful extremist conduct or hate are involved.
  - v) Personally espousing / actively promoting hateful ideas or an extremist ideology, particularly if presented in an uncompromising, absolutist or "scripted" manner.
  - vi) Consuming or sharing propaganda material produced by (or for) proscribed organisations, or hate speeches or extremist or graphically violent content of any kind?
  - vii) Has the Subject shown approval for, or defended, extreme violence, TACT offences, "martyrdom", riots, political assassinations or unlawful militia-style operations of any kind, at home or abroad? Please describe.
  - viii) If there is no obvious extremist ideology (e.g.: White Supremacy / ISIL, etc.) around the case, describe any ideas articulated around any other **Religious, Racial, Political** or **Single-Issue** causes that would fall into our working definition of extremism due to behaviours or activities associated with it. **NB:** Single-issue ideologies may sometimes seem indistinguishable from grievances & conspiracy theories, e.g. **InCels** or the "**Great Replacement**".
  - ix) Is there an unclear or mixed ideology associated with this case? If the Subject seems interested in a known extremist ideology, is this interest generally consistent, or does it seem conflicted or changeable? Does the Subject shift between extremist ideologies, such as an interest in Nazism one month, then Militant Jihadism the next? If so, bear in mind that a conflicted or rapidly shifting interest between different extremist ideologies or movements is **still** relevant to Prevent.
  - x) A concerning fascination with extreme violence, or the tactics of terrorism, mass-casualty attacks or school massacres *per-se*, even in the absence of a unifying ideology or narrative reason for this interest, **may** also be indicative of a Subject who requires support through Prevent. The context needs to be explored around this interest. An obsession like this, combined with complex needs or grievances, might be suggestive of a higher risk Subject. Explore & explain circumstances.
- b) Please describe anything else you think might be relevant in terms of extremist ideologies.

## ENGAGEMENT FACTORS / INDICATORS

- 4) Describe any other suspected reasons, motivations or "push & pull" factors or indicators that may be having an effect on the Subject in relation to suspected CT or extremism issues.
- a) "Push" factors are a bit like "aggravating factors": things going on in someone's life (or intrinsic to them as individuals) that make them vulnerable to radicalisation, exploitation & violence. "Pull" factors are those things external to a person that can "hook" that person, drawing them in with what appear to be easy answers to complex problems, or as an outlet for their emotions or an "emotional crutch", or as a potential fulfilment of their desires.
- b) Consider:
- i) Adverse childhood experiences & abuse.
  - ii) Chaotic, transitional or critical times of life.
  - iii) Feeling coerced / blackmailed / controlled by extremists.
  - iv) Desire for excitement & adventure; a chance at heroism; opportunistic gain.
  - v) Frustration around perceived inability to form romantic / sexual relationships.
  - vi) Youthful rebellion, impressionability, naïveté, & vulnerabilities that 'aid' grooming.
  - vii) A need to dominate or control others; belligerent self-entitlement; acute narcissism.
  - viii) Disillusionment with mainstream protest as a means of producing political or social change.
  - ix) Low self-esteem or a strong need for identity, meaning or belonging; desire for status or significance.
  - x) Loyalty or duty; family, friends, or community involvement in extremism or support for extremist behaviour.
- c) Note that not all of these, by themselves, automatically suggest a pathway to terrorism activities & should not be considered **automatically** as evidence of someone being drawn into terrorism. If this were the case, practically every pubescent teenager



who is in a transitional time of life, seeking excitement & adventure, or who is naïve & rebelling against authority figures would be eligible for Prevent. Obviously this is not the case. Context matters.

- d) Please describe anything else you think might be relevant in terms of engagement.

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## INDIVIDUALS, GROUPS & INSTITUTIONS

- 6) *Has the Subject been exposed to any extremist individuals, groups or institutions, or shown a desire to associate with any of these?*

- a) These are additional potential “pull” factors on a vulnerable person. They are potential influencers, groomers & radicalisers that encourage or coerce a person down a road to extremism or terrorism offending. The influence they exert over a Subject might be deliberate, it could be by “osmosis”, it could be overt and it can be covert. Consider all known contacts & relationships, particularly any identified as a concern in the referral, & which of them might pose the greatest risk of negatively influencing, grooming or coercing the Subject.
- b) Pay particular attention to the type & extent of the Subject’s exposure to the **individuals, groups or institutions** in question:
- Has the Subject been exposed to extremist individuals, groups or institutions? Which? When? How frequently?
  - Has the Subject leaked membership, or a desire for membership, in a proscribed organisation? How? When? Which groups? What was said? Does it seem credible?
  - Has the Subject leaked personal support for, or a fixation upon, a proscribed organisation, extremists or terrorists, contemporary or historical? How? When? Which groups? What was said?
  - Please describe anything else you think might be relevant in terms of exposure, engagement, identification or fixation concerning individuals or institutions.

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## CAPABILITY

- 7) *Describe anything suggesting the Subject has (or **believes** they have) relevant capabilities, physical or psychological.*

- a) Here CTCOs need to consider whether there is anything to suggest that the Subject might have the **capability** to commit, or deliberately enable, terrorism offences. When it comes to terrorism it is not only what a Subject has directly **trained** to do or has direct experience of doing, but what Subjects **believe** themselves **capable of doing** can also matter. Think about how the Subject’s self-perception might influence his/her psychological capability to commit such offences (e.g.: “even though I have no training, I still see myself as a soldier in a war”). An untrained civilian who sees himself as a “Race Warrior” is potentially much more concerning than a retired (but trained) soldier who just wants to get on with his life on “civvy street”. Consider:
- Connections to extremist, terrorist or criminal networks, funding or equipment.
  - A history of notably high risk or dangerous behaviour, or a persistent use of violence to solve problems.
  - Arrests, cautions or charges for predatory violence (including domestic violence), or any other relevant offences (see below).
  - Does the Subject perceive him/herself as having the relevant skills & capabilities to be a “warrior” or commit terrorism offences, even if there is little tangible evidence to suggest these skills or capabilities are present in real terms?
  - Individual knowledge, skills & competencies that may be useful towards the commission of any terrorism offences, (such as military training, combat experience or membership in a criminal gang/organisation), or a previously demonstrated willingness to pursue any such knowledge, skills & competencies.
  - Please describe anything else you think might be relevant to a Subject’s physical or psychological capabilities.
- b) **RELEVANT OFFENCES:** It is important to take note of the **nature, dates & frequency** of any relevant offences. This can help establish possible intent, capabilities & any baseline behaviour. **Convictions** for relevant offences *may* increase risk even further, reflecting a Subject’s confirmed ability to commit such offences & also the possibility that a conviction might create or exacerbate a grievance narrative. Consider the following:
- Relevant offences obviously include **TACT offences** & offences that fall within CTP Prevent’s working definition of “extremism” (see CTCO Guide).
  - Predatory offending** – premeditated violent offences or targeted ASB where **malice of forethought** was associated with the *intent, planning or execution*. Consider persistent allegations of domestic violence.
  - ASB or offences that involved “sadistic” behaviour, or deliberate hate or “othering” behaviour, e.g.:
    - Deliberate & extreme cruelty towards any people or animals,
    - The deliberate identification & dehumanisation of “out-groups” often associated with extreme bigotry, e.g.: referring to people as “scum”, “evil”, “kafir”, “insects”, “monsters”, “slaves”, “infidels”, “vermin”, “animals”, “beasts” etc., or by any deliberately abusive racial or other hateful epithets, simply because those people belong to a protected group (as per the Equality Act – see CTCO Guide).
  - Gang Membership** – obviously this applies to gangs already involved in extremism, but also:



- (1) If gang membership resulted in violence offences, particularly any weapon offences, or acute & deliberate ASB, or other serious & organised criminality.
  - (2) Gang members may also have increased vulnerability in terms of their ages, abusive or coercive relationships, drugs misuse or dependence, or mental health problems (including, in severe cases, PTSD & Hypervigilance).
- v) **Court Martials** – involving **charges** or **investigations** for any offences detailed within:
- (1) The Geneva Conventions Act 1957.
  - (2) The International Criminal Court Act 2001.
  - (3) The Criminal Justice Act 1988, S.134, Torture.
- vi) **Paraphilia / Extreme Sexual Deviance** – depending on the Subject’s context & circumstances, any of the following could be indicative of a pattern of dehumanising behaviour on the Subject’s part, or may leave Subjects open to blackmail or coercion, or help feed narratives that the Subject needs to take drastic action to become “clean” again. Pay close attention to Subjects with a particular interest in, or direct physical involvement in:
- (1) Bestiality.
  - (2) Pre-meditated or “stranger” rape.
  - (3) Paedophilia / child sexual exploitation.
  - (4) Long-term or persistent sex-offending of any kind.
  - (5) Deliberate & physically violent sexual assaults of any kind.
- vii) Other examples of relevant offences **may** include, depending upon the details of the Case & the Subject’s context:
- (1) FGM; honour-based violence.
  - (2) Charity fraud; money laundering.
  - (3) Aggravated burglary; armed robbery.
  - (4) Domestic abuse; frequent / habitual violence offences.
  - (5) Stalking; trespassing with intent to commit sexual offences.
  - (6) Any offences demonstrating a pattern of **serious** or **persistent violence**.
  - (7) Genuine ‘threats-to-kill’; wounding or GBH w/intent; arson w/intent to endanger life; murder & attempted murder.
  - (8) Offences involving the possession / use of explosives; noxious materials; firearms; or any other offensive weapons.
  - (9) Modern slavery, servitude & forced or compulsory labour; kidnap & attempted kidnap; immigration offences; human trafficking w/intent.
- viii) CTCOs need to bring a critical eye & draw upon their experience with law-enforcement & advice from the VS Hubs to help assess such offences within the CT context of the case at hand. As a general guideline, if the CT context / Prevent concern is deemed genuine (even if far ‘upstream’ of TACT offences), then any such offending as listed above should be viewed as potentially relevant & aggravating to the risk posed by the Subject.

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## INTENT

- 8) *Describe any relevant intent factors or indicators towards an “out-group”.*
- a) Here CTCOs need to consider whether there is anything to suggest that the Subject might have the **intent** to commit (or deliberately enable) any violence, hate offences, unlawful extremist conduct or TACT offences. For example:
- i) Has the Subject identified a hated or enraging “out-group”?
  - ii) Has the Subject had fantasies (or made notes or “hit-lists”) about committing murder or mass-killings?
  - iii) Has the Subject expressed attitudes that seek to justify or defend **anyone** committing violence or hate offences or any other relevant offences against any “out-group”.
  - iv) Previous membership or desired membership in a proscribed organisation – the stated intentions of that organisation may also prove to be the unspoken intent of the Subject.
  - v) Has the Subject shown a particular fascination (openly or in private) with mass-killings (e.g.: school massacres) or terrorist attacks, or the tactics used in them? This could include an obsession with the attackers / terrorists themselves. Consider the wider context of this fascination in relation to the Subject’s baseline behaviours.
  - vi) Using explicitly threatening, dehumanising or demonising language towards an “out-group”. For example, using terms like “scum”, “insects”, kafir / kuffar, “slaves”, “infidels”, “vermin”, “animals”, or any deliberately hateful or racist epithets.
  - vii) Expressed harmful “ends justify means” rationales. For example:
    - (1) The Subject believes that direct, illegal and/or violent action must be taken against a perceived “out-group” in order to stop a threat the Subject believes this group poses.



(2) If the Subject believes that “punishing” or hurting this group will end their perceived threat, then any means employed to do so **may** become justified to their minds, potentially including violence & murder.

b) Please describe anything else you think might be relevant to a Subject’s intent.

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## OPPORTUNITY

9) Describe any potential opportunities that the Subject has, or appears to be seeking, in relation to planning or committing any terrorism related activities.

a) Here CTCOs should consider whether there is anything to suggest that the Subject might **have** the opportunity, or might be **seeking** the opportunity, to commit (or deliberately enable) terrorism or offences connected to extremism.. Consider:

i) Secretiveness or acute evasiveness that family, friends, teachers or close colleagues find worrying. What specifically? Who has the concerns & why? Do they involve:

(1) New & unknown “friends” or “hobbies”? Who, or doing what? Where?

(2) New or multiple phones or SIM cards? What are they for? Has the Subject intentionally destroyed any of these? Why? Where did the phones / SIMs come from? Do we know their numbers?

ii) Has the Subject gone “missing” or disappeared for periods of time, without corroborated & benign explanations about where they were, who they were with, & for what reasons? When? How frequently? What are the issues with finding out the details?

iii) Short of actual hostile reconnaissance (a PURSUE matter requiring escalation), has the Subject an apparent interest in potential terrorism targets? Think about **places** or **people** towards whom the Subject seems to have an inexplicable, or hateful, or obsessive interest, particularly if the Subject has uninhibited or regular access to the object of this interest.

iv) Does the Subject have a place where he/she can act completely unhindered or unobserved by authorities or by socially responsible friends, family or colleagues? Where is it? What happens there? Does anyone else frequent that place? Consider “safe-spaces” (e.g.: a lockable bedroom or shed) or another “secret” place where the Subject can pursue or prepare for any concerning activities, with no oversight or interference.

b) Please describe anything else you think might be relevant to a Subject’s opportunity.

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## INTERNET USE & SOCIAL MEDIA “LEAKAGE”

10) Describe anything concerning about the Subject’s mobile phone, direct messaging, social media or online activities, e.g.: Viewing or posting extremist or hateful content? Any returns from police open-source checks?

a) CTCOs need to consider whether a Subject’s social media or online activities seem concerning or fixated in any Prevent-relevant sense, or whether anything Prevent-relevant has been unintentionally “leaked” online. Consider:

i) The Subject viewing or downloading extreme or “real” & very graphic violent imagery.

ii) Social media / direct messaging involving extremist or hate-based content, groups, imagery or conversations? Consider any returns you may have received around open-source police checks.

iii) The chat functions in online gaming apps & consoles. Are their grooming concerns?

iv) Suspicious, closed or secret Facebook groups (or similar). What is their content / purpose?

v) Blogs, chatrooms or posts (political, religious, criminal, hate or extremist). What was written?

vi) Accessing the ‘Dark Web’ or suspicious password-protected websites? Which? How frequently? Why?

vii) Does the Subject have online friendships with concerning individuals or groups? With whom? Is it possible to establish the extent of this “friendship”?

viii) Generating his/her own online hate-based or extremist material on Facebook, Twitter, YouTube, Instagram, Pinterest, Tumblr, Reddit, Telegram, etc..

ix) Self-generated extremist material should be regarded as potentially more urgent if the Subject uses **imperative** or **absolutist** language in relation taking direct, violent or illegal action around any religious, political, racial or single-issue ideological causes, i.e.: “this **must** happen / this **needs** to happen”, “we **have** to do this”, “there’s **no other option**”, rather than using softer, more general “shoulds”, “coulds” & “it would be better if...” terms.

b) Please describe anything else you think might be relevant in the context of suspicious internet use & social media leakage.

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## SUSPICIOUS TRAVEL & DESTINATIONS

11) Describe any concerns in relation to actual or planned suspicious travel, or travel to suspicious destinations, by the Subject or someone close to the Subject, whether by choice or coercion.

a) Suspicious travel plans? Are they sudden, unexplained or out-of-character? Why & how-so? Travelling to where? With whom?



- b) CTCOs need to consider any proposed, planned or suspected travel by Subjects towards:
  - i) Active warzones of any kind.
  - ii) Any region in the world where there is a **significant** likelihood of **direct** contact (particularly if it is also unlawful contact) between Subjects & terrorists and/or proscribed organisations.
- c) Known 'gateway hubs' to either of the above. Seek advice from Intel partners when in doubt.
- d) You should ascertain whether the Subject has:
  - i) Expressed desires to travel to a suspicious destination? Why, when & in what context?
  - ii) Planned / attempted to take / send any other person to one? Why, when & in what context?
  - iii) Planned / attempted to leave for one or arrived to the UK from one? Why, when & in what context?
  - iv) Actually visited one for an extended period or on multiple occasions, but without providing a reasonable explanation as to why?
- e) Are / were a Subject's travel arrangements suspicious in themselves? Consider:
  - i) One-way tickets or tickets altered at the very last moment in suspicious circumstances. Please describe.
  - ii) Applications for new passports in suspicious circumstances or claims of "lost" passports. What are the contexts?
  - iii) Using a travel agencies "of interest" to authorities for fraud, trafficking, unlawful extremist conduct or TACT offences? Which agencies & what offences or conduct?
  - iv) Is the Subject acutely evasive or seemingly unable to answer simple questions whilst discussing his/her travel itinerary to (or around) suspicious destinations? Please describe.
- f) Please describe anything else you think might be relevant in the context of potentially suspicious travel.

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## PREMISES

- 12) Describe any connections the Subject may have to premises linked to hate crimes, extremism, terrorism, charity fraud, or that have hosted or accommodated concerning individuals or groups.
- a) Where possible & proportionate, CTCOs should consider where the Subject has lived (or has been frequently associated with) in the last 3 years.
    - i) Have any of these places been connected with any premises linked to extremism or TACT offences, or that have hosted, accommodated or frequently attracted terrorists, SOIs, RSOIs, PCM Subjects, proscribed organisations, extremists (domestic or foreign), or hate speakers / preachers? When was the Subject linked to such premises? In what ways were the premises linked to these issues? Is the Subject **still** connected to any of these premises?
    - ii) Have any premises connected to this case **produced, promoted, permitted** or **disseminated**:
      - (1) Hate speech, extremist material, or serious & graphic violent material of any kind?
      - (2) Propaganda material produced by or for proscribed organisations?
    - iii) If you have a positive answer to any of the above, please give as much detail as possible about the premises as may be relevant. Are they:
      - (1) Abandoned / empty / derelict?
      - (2) A venue for sport or personal training?
      - (3) Owned / controlled by a registered charity?
      - (4) A healthcare provider or an educational establishment?
      - (5) A residence or accommodation / living quarters for anyone?
      - (6) Premises intended for any commercial, business or retail purposes?
      - (7) A premises of any kind that is rented or hired out for events / conventions?
      - (8) Private or rented, or used for State / public / council / religious / community / social / cultural / political / governmental / military nature? Please describe.
  - b) Please describe anything else you think might be relevant or useful to know in relation to premises connected to this case & the possibility / necessity for interventions.

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## ESCALATIONS, TRIGGERS & WARNING BEHAVIOURS

- 13) Describe possible escalations in the Subject's behaviour from their baseline norm. Has their behaviour or context worsened? Consider possible "**tipping points**" & "**triggers**" specific to the Subject.
- a) These should be of particular concern to CTCOs & need to be explored, corroborated & managed as a priority. They are the possible "tipping points", so any changes significant to a concerning Subject with existing Prevent-relevant risk or



vulnerability factors or indicators, which may prompt a move from general stability towards mobilisation behaviours. Depending on your professional assessment of their context & the concerns around them, they could include the very rapid onset of **two or more factors or indicators mentioned previously**, escalating dramatically from the Subject's baseline norm.

- b) More specifically, consider the following:
- i) Has a Vulnerability Support Hub given advice that the Subject is potentially "high risk"?
  - ii) Has the Subject been started harassing or stalking a potential target? What are the details around this?
  - iii) Has there been a dramatic shift in vulnerability for the Subject? This should be considered for its potential to escalate other risk indicators, or even become a trigger. Consider potentially any detrimental or very dramatic shift in a Subject's personal or professional life.
  - iv) Has the Subject leaked anything about new or current attempts to become a member in a proscribed organisation? Which one? What was said? When was it said? In what context? To whom?
  - v) Has the Subject started collecting money for a cause of unknown or suspicious provenance? For whom or what? Why is it suspicious? Can this be corroborated?
  - vi) Has the Subject's threatening or extremist behaviour recently shown a noticeable burst of energy, or sudden, new or dramatically escalated frequency, fixation or pathology? What happened? What do you think is the cause, the wider context & the impact?
  - vii) Has the Subject drawn up an obvious "hit-list" or "hate-list" of named "enemies", or at "attack plan" on a particular premises / area? This could be more of a **Mobilisation** behaviour if the people or area concerned are actually known to (or accessible by) the Subject, so examine the context of such a list very carefully.
  - viii) Has the Subject suddenly taken up intensive physical training in self-defence or martial arts where there was no interest previously? Why? With whom? Where? What's the motivation? Is this a benign protective factor, or does this relate to a growing "warrior" / "pseudo-commando" self-identification?
  - ix) Has a Subject changed appearance dramatically in a short period to align more clearly with a particular ideology or extremist movement, or imposed such changes upon family or other dependants, in conjunction with an escalation in hateful / extremist / violence-supporting views? Consider dressing & grooming in an ostentatiously "orthodox" fashion where he/she hadn't previously, including acquiring racist, extremist, gang or proscribed-organisation tattoos.
  - x) Has the Subject posed in a picture or video with a firearm (real or replica), or a sword, combat knives or any other **made** offensive weapon, or in any military style gear or uniform? When? Why? In what context? Consider what this might be signalling in terms of intent, leakage, mental health, or identification as a "warrior" of some kind?
  - xi) Has the Subject suddenly & unexpectedly changed jobs to one where heavy vehicles are used, or attempted to obtain or purchase a C1 or heavier vehicle driving license (real or fake), or a heavy vehicle itself with no obvious personal or professional reason? Please explore & describe the context.
  - xii) Has the Subject suddenly chosen to abandon, or has been rejected by or excluded from:
    - (1) A legitimate place or institution of worship or political membership? In what circumstances? What is the impact of this upon the Subject's behaviour / activities?
    - (2) Any known extremist group, proscribed or otherwise, that he/she wanted to affiliate with? Why? What's the impact of this upon the Subject's behaviour / activities?
  - xiii) Has anyone close to the Subject expressed concerns about sudden or dramatically increased secretive, evasive or "worrying" behaviour, particularly in relation to:
    - (1) Political or religious activities or "civil disobedience"? Why? In what ways? Where? With whom?
    - (2) Increasingly "fanatical", threatening & hateful attitudes of any sort, or a growing sense of acute anger & aggressiveness? Please describe, include any timelines.
    - (3) Sudden, notable & unaccounted for income or expenditures, where money has "appeared" or "disappeared" without explanation, or with nothing to show for it? Where does it come from & go to?
  - xiv) Has any Subject expressed a **new** or **urgent** sense of grievance involving a perceived **imminent** or **direct** life-or-death threat towards anyone or anything of value to him/her, or has he/she started attaching a "time imperative" to a grievance narrative, suggesting that **urgent action** is required in order to address the perceived threat? When did this start? What's its nature? How can it be addressed?
- c) Please describe anything else you think might be relevant in the context of any shifts in vulnerabilities, or significant changes in personal circumstances, or escalating warning behaviours.

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## MOBILISING, "FINISHING" OR "LAST RESORT" BEHAVIOURS

- 13) Describe possible "mobilisation" or "finishing" behaviours associated with the Subject. Consider any indicators that may suggest a close-proximity intention to enact violence, to die, or to "go away".



- a) Like escalation behaviours, mobilisation behaviours should be of particular concern to CTCOs, & need to be explored, corroborated & managed as a priority. These are the points where thoughts & words of a concerning Subject with existing Prevent-relevant risk or vulnerability factors or indicators, seem to be shifting to active preparation for TACT offences or “combat-readiness”. They apply mostly to Subjects already within Prevent, but the CTCO should judge new cases at PGA stage with an open mind in this respect. For instance:
- i) Has the Subject joined a proscribed organisation? Which one? When? In what context?
  - ii) Has the Subject’s extremist behaviour, particularly online, suddenly stopped or dropped off dramatically? This is especially relevant if it seems self-motivated or cannot be attributed **directly** to benign interventions or control measures by Police or Partners.
    - (1) This could suggest that the Subject’s extremist feelings are being channelled elsewhere, possibly into action.
    - (2) Terrorism groomers have been known to tell recruits to stop on line activity prior to an attack or during its final preparation stages
  - iii) Has the Subject made any concerning statements of intent about:
    - (1) killing or deliberately hurting **anyone**,
    - (2) “Holy War”, “jihad” or “martyrdom”,
    - (3) “war-fighting”, or “guerrilla” / “militia” operations,
    - (4) any unlawful extremist conduct or other TACT offences?
  - iv) Has the Subject started to mimic in dress, or self-identify as, a soldier, warrior, jihadi, guerrilla, or “pseudo-commando” of any kind, as this can be a strong warning signal of a Subject’s preparation to take violent action, **particularly** if he/she fixates on or identifies him/herself with any recent or historical:
    - (1) Terrorists / Political Assassins / Hostile-State Actors / Mujahidin / Crusaders / Mass-Murderers.
  - v) Has a Subject suddenly obtained, attempted to obtain, or become fixated upon:
    - (1) Military / paramilitary / commando / “survivalist” training?
    - (2) Direct training from any proscribed organisation, willingly or otherwise?
    - (3) Controlled firearms, swords, combat knives or any other **made** offensive weapon?
    - (4) Paramilitary or militia-style gear (fatigues, stab-vest, weapon harness, gasmask, etc.)?
    - (5) Specific weapons training, e.g.: firearms, swords, combat knives, martial arts weapons etc.?
    - (6) Apparent logistical planning that could reasonably be suspected as enabling terrorism offences?
    - (7) Material describing technical skills for terrorism offences, e.g.: bomb-making guides, or guerrilla, terrorism or insurgency manuals, etc.
    - (8) Potential weapon precursors: bomb making parts, noxious substances, corrosive acids, or suspiciously large quantities of fireworks, pool-sanitisers, fertilisers, paint-removers, etc.?
    - (9) Hostile reconnaissance, or items, training or activities useful for hostile reconnaissance, including an apparent fixation or possible selection as a target, any person, group or institution or location, State, government, military or religious, or busy public locations, governmental or State properties, commercial areas, tourist spots, public transportations, etc..
  - vi) Has the Subject started to demonstrate very concerning secretive behaviour, e.g.:
    - (1) Obvious attempts to cover his/her tracks or disguise his/her identity in a suspicious contexts? Please describe.
    - (2) Using codenames or code-words for him/herself or anyone else who could reasonably be suspected as being individuals or institutions of concern, or for any items, ideas or activities that could be reasonably suspected of being connected to TACT offences?
  - vii) Has the already concerning Subject demonstrated any “finishing” behaviours, doing things that could reasonably be suspected as preparations to “go away” (e.g.: abroad indefinitely or to prison), or perhaps even to die? Please describe any such activities & explain why they may be considered concerning in the context, e.g.:
    - (1) A sudden & dramatic change towards very high-risk or hedonistic, over-indulgent or even “sleazy” behaviour in stark contrast to the Subject’s usual behaviour? It is not unknown for extremists with the most austere, unforgiving or even “prudish” beliefs to embark on sudden & intense periods of hedonistic activity prior to launching attacks where they know that they are likely to be killed or where they actively seek death as part of their attack. Describe the behaviour. When / how recently did it start? Why? What’s the context?
    - (2) Suddenly & unexpectedly getting married, with little preparation or warning. What’s the context? What do family or friends think? Is this an unexpected protective factor or an example of the Subject “wrapping things up”?
    - (3) Saying obvious & seemingly final “goodbyes” to family or friends by whatever means, without there being any obvious, innocent & lawful explanation for doing so. What’s the context?



- (4) Very rapidly incurring (or paying off) **significant** debts – like running up huge credit-card bills or suddenly paying off a mortgage entirely. What's the context? Where did the money come from or go to?
  - (5) Shaving all body hair where they have not done so before & without a clear reason why. This is a relatively common finishing behaviour for militant Jihadist terrorists preparing for death or "martyrdom". However, be certain that the instance in question is not a part of a mourning custom/ceremony for a deceased loved-one, or for some other benign religious or cultural reason.
- i) Please describe anything else you think might be relevant in the context of potential mobilising or finishing behaviours.

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