



SUBJECT DETAILS	
Is this a PGA or PCMP?	Are you using this form to complete a PGA or a PCMP?
PCM Tracker Reference:	PCM12345
Subject Name:	SURNAME, Forename(s)
Date of Birth (DD/MM/YYYY):	D.O.B. or approx. age if date unknown
Gender:	Please Describe
Current Residence:	Where is the Subject currently living?
Social Media Info:	Email; @Twitter; Facebook; Instagram; Snapchat; KiK; etc., etc...
Background Reference Numbers:	PNC, PND, CRO, NCIA, Prison No., etc.

NB: AFTER CLICKING ON THE UNDERLINED LINKS, YOU CAN USE (ALT + LEFT ARROW) TO RETURN TO WHERE YOU WERE. PRESS F1 FOR HELP ON A FIELD.

ASSESSMENT – Click on the underlined headings throughout this document for specific examples.

SUMMARISE THE ISSUE	Extract & bullet-point the relevant details & concerns from the initial referral & any subsequent enquiries. Clearly summarise the reasons this case was referred to Prevent.
Please Describe	

COMPLEX NEEDS	Identify, clarify & wherever possible corroborate any needs or vulnerabilities associated with the Subject. Detail & refer any MH concerns or diagnoses to your Vulnerability Support Hub .
Please Describe	
COMMENTS OR FURTHER ENQUIRIES?	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	

GRIEVANCES	Describe any political, racial, religious or single-issue grievance narratives articulated by, or associated with , the Subject, and their contexts.
Please Describe	
COMMENTS OR FURTHER ENQUIRIES?	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	

ENGAGEMENT	Describe any other suspected reasons, motivations or “push & pull” indicators that may be having an effect on the Subject in relation to suspected CT or extremism issues.
Please Describe	
COMMENTS OR FURTHER ENQUIRIES?	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	

IDEOLOGY	Describe any extremist causes, ideas or beliefs expressed by the Subject or associated with the Case (identify which). Consider all religious, racial, political or other single-issue extremist ideologies, movements & causes.
Please Describe	
COMMENTS OR FURTHER ENQUIRIES?	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	

INDIVIDUALS, GROUPS & INSTITUTIONS	Has the Subject been exposed to any extremist individuals, groups or institutions , or shown a <i>desire</i> to associate with any of these? Consider all known contacts & relationships.
Please Describe	
COMMENTS OR FURTHER ENQUIRIES?	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	



<u>CAPABILITIES</u>	Describe anything suggesting the Subject has (or believes they have) relevant capabilities: physical or psychological , e.g.: relevant offences; specific skills / training; access to criminal networks, etc..
Please Describe	
COMMENTS OR FURTHER ENQUIRIES?	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	
<u>INTENT</u>	Describe any relevant intent indicators, e.g.: threatening, dehumanising or hateful behaviour/language towards an “out group”, a personal fascination with mass-killings, “hit” or hate lists of people, etc..
Please Describe	
COMMENTS OR FURTHER ENQUIRIES?	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	
<u>OPPORTUNITY</u>	Describe any potential opportunities that the Subject has, or appears to be seeking, in relation to planning or committing TACT offences, e.g.: secret or secure ‘safe spaces’; hostile reconnaissance; harassing or stalking a potential target; ‘going missing’ without satisfactory explanation, etc..
Please Describe	
COMMENTS OR FURTHER ENQUIRIES?	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	
<u>INTERNET & SOCIAL MEDIA</u>	Describe anything concerning about the Subject’s mobile phone, direct messaging, social media or online activities, e.g.: “Dark Web” use? Suspicious private online groups? Viewing or posting extremist or hateful content? Any returns from police open-source checks?
Please Describe	
COMMENTS OR FURTHER ENQUIRIES?	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	
<u>SUSPICIOUS TRAVEL</u>	Describe any concerns in relation to actual or planned suspicious travel, or travel to suspicious destinations, by the Subject or someone close to the Subject, whether by choice or coercion.
Please Describe	
COMMENTS OR FURTHER ENQUIRIES?	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	
<u>PREMISES</u>	Describe any connections the Subject may have to premises or institutions linked to hate crimes, extremism, terrorism, fraud, or that have hosted or accommodated concerning individuals or groups.
Please Describe	
COMMENTS OR FURTHER ENQUIRIES?	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	
<u>ESCALATIONS, TRIGGERS & WARNINGS</u>	Describe any escalations in the Subject’s behaviour from their baseline norm. Has their behaviour or context worsened? Consider possible “tipping points” & “triggers” specific to the Subject.
Please Describe	
COMMENTS OR FURTHER ENQUIRIES?	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	



MOBILISATION OR FINISHING BEHAVIOURS	Describe any “mobilisation” or “finishing” behaviours associated with the Subject. Consider any indicators that may suggest a close-proximity intention to enact violence, to die, or to “go away”.
Please Describe	
COMMENTS OR FURTHER ENQUIRIES?	Is there anything above (or related to the above) that you feel needs clarifying / corroborating in order to complete this or any subsequent assessments? Are there any other issues you wish to note?
Please Describe	

PGA OUTCOMES	
&	
POLICE CASE MANAGEMENT PLAN (PCMP)	
CTCOs & Supervisors must decide the onward momentum for the case & record their rationales. Consider everything you have discovered through your analysis & apply the National Decision Model (NDM)	

PRIORITY BANDING	If you are putting this case into Police-Led , please record the priority you have selected. NB: No case may enter Police-Led Management in the first instance as “Monitoring”.
<Please Select>	
Recommended Route	<Please Select>
Rationale, Next Steps and/or Case Management Plan	<p>Please detail below your activities, concerns, decisions, plans & the rationales around this case.</p> <ul style="list-style-type: none"> - If this was a PGA, provide your rationale for the priority banding and/or route you have chosen. - Pull together your analysis & plan the next steps for this case, use all tools available to you & the NDM. - Consider any advice from the Vulnerability Support Hubs or other partners. - Have you got a picture of the Subject’s baseline beliefs & behaviour? - Consider your Subject’s apparent strengths against their apparent needs. - Describe which vulnerabilities & risk factors you think need to be prioritised, why & in which order. - Consider what still needs to be found out, corroborated or explored further. - Consider interventions, support & disruption needs, & provide a timetable for your proposed interventions. - Consider who will lead / enact proposed interventions. - Consider anything that might worsen any risk or vulnerability factors. What are they? Which specific factors might they aggravate & how might they do so? - Consider anything that might help <i>improve</i> any risk or vulnerability factors. What are they? Which specific factors might they help alleviate & how might they do so? - Consider how you will layer your interventions to maximise positive intended outcomes, & minimise negative unintended outcomes. - Consider how & when you will assess the success or failure of any interventions.
Other Risk-Management Considerations	Is there anything relevant to the case but which didn’t seem to fit above, e.g.: previous addresses; the Subject is on license; details of GPs or local authority case workers; any official ‘flags’; other local or national mandatory risk or vulnerability assessments that need to be completed (provide any ref. numbers), etc..
Completed By:	SURNAME, Forename(s); Warrant No.
Supervisor Approving:	SURNAME, Forename(s); Warrant No.
Supervisor Comments:	Any additional comments
Date Completed:	Enter the date this form was completed
FIMU Updated:	Yes / No



DIF CONSIDERATIONS – refer to the CTCO manual for more detailed guidance.

COMPLEX NEEDS & VULNERABILITIES

- 1) Is there anything in the Subject's life that might be affecting their wellbeing or that might be increasing their vulnerability in any sense? Consider existing needs & vulnerabilities **as Subjects enter Prevent**, & any that **develop after** that point:
 - a) Detail **diagnoses for MH issues**; comments from people close to the Subject around MH; your own observations around the Subject's MH. Clearly identify formal **diagnoses & evidenced facts vs. comments & observations**.
 - b) Consider demographic or personal factors that you believe are *unlikely* to be changed through interventions **within the timeframe of most cases** (i.e.: "static" factors). These can include:
 - i) Child – 17 years old or younger.
 - ii) Chronic or Potentially Terminal Illness.¹
 - iii) Disability – as per the 2010 Equality Act, S.6.
 - iv) Mental Capacity – with respect to the "fixed" issues such as developmental impairments². See the Mental Capacity Act 2005, S.2 (1-4).
 - v) Severe or Long-Term Mental Illness or Disorders – diagnoses involving antisocial personality disorders (e.g.: psychopaths & sociopaths), other personality disorders, schizophrenia, or paranoid or psychotic disorders, bipolar disorders, schizoaffective disorders or other severe mental illnesses. If Subjects with any of these conditions remain within Prevent, then wherever possible the **VS Hubs** (& any previously assigned MH case workers) should play a significant role in advising upon the Subject's management.
 - c) Consider matters around the Subject's emotions & personal circumstances, which *may* be changeable through interventions **within the timeframe of most cases** (i.e.: "dynamic" factors). For example, we obviously cannot change a bereavement, or the fact that a Subject has already been a victim of crime, but it may be able to offer support around grief or other issues. Consider:
 - i) Educational Issues.
 - ii) Effects of Child Abuse.
 - iii) Depression³ or Bereavement.
 - iv) Effected by Violence or Hate Crime.
 - v) Divorce / Break-Up / Child Access Difficulties.
 - vi) Self-Harm, Self-Destructive or Suicidal Tendencies.⁴
 - vii) Financial Problems / Housing Issues / Unemployment.
 - viii) Substance Misuse or Dependence⁵, or Problem Gambling.
 - ix) Stated / Diagnosed Sleep Problems, Insomnia, or Exhaustion.
 - x) Deprivation of Citizenship / Asylum Seeker / Refugee / Deportation Order.
 - xi) Being Bullied / Isolated / Neglected / Abused⁶, both children & vulnerable adults.
 - xii) Mental Capacity – with respect to activities or circumstances that may lead a Subject to lose capacity for a specific period, (perhaps due to substance misuse, etc.), but which may be alterable through interventions. See the Mental Capacity Act 2005, S.2 (1-4).

¹ Does the Subject suffer from an illness that in their context might suggest a vulnerability to exploitation, (bribery, blackmail, coercion or grooming), or that might aggravate an existing grievance narrative or engagement factor, or that may create a sense of having nothing at all to lose / live for?

² This is a broad term & developmental disorders are not always or necessarily relevant in terms of "radicalisation", however we do not want to arbitrarily limit the scope of vulnerability assessments within their unique contexts.

³ Note that this may be dependent upon whether the depression is strictly 'situational' or part of a broader MH problem.

⁴ Subjects who have self-harmed or who have tried to commit suicide should be considered carefully

. Consider the risk of a Subject wishing to commit "suicide by police".

⁵ As per: Drug Misuse & Dependence: UK Guidelines on Clinical Management, 2007, London: Department of Health (England), the Scottish Government, Welsh Assembly Government & Northern Ireland Executive. Viewable at the following address: http://webarchive.nationalarchives.gov.uk/20170807160700/http://www.nta.nhs.uk/uploads/clinical_guidelines_2007.pdf (last accessed 21/05/2019).

⁶ The deliberate or negligent disruption of a person's wellbeing, as provided within the Care & Support statutory guidance, 2014 Care Act.



- xiii) PTSD & Hypervigilance – particularly if the Subject is a war veteran, refugee or asylum seeker. Any contact with an active warzone should be considered in this context. **NB:** As PTSD symptoms can take months or even years to manifest, always err on the side of caution where there is any doubt.
- d) Any other indicator not mentioned above, e.g.: “mental health” is a broad area, see Mind’s List of MH issues.

[Return to Form](#)

GRIEVANCE NARRATIVES

- 1) Has the Subject articulated a **grievance narrative** of any sort? Think along the lines of **race, religion, politics**, or other single-issue ideological or identity-based causes (like “**AntiFa**”, “**Involuntary Celibate**” (InCel), “**Identitarian**”, **Animal Liberation** or “**class-war**” movements, etc.). Grievance narratives can be real or perceived & could include:
- a) **Personal Grievances:** victim of hate incidents or other direct bigotry around protected characteristics; acute personal anger towards authorities over an issue – perhaps they feel ignored over something they deem vitally important; family or friends directly affected by armed conflicts; seeking personal redemption or revenge; acutely personal feelings of social, political or religious alienation, marginalisation or discrimination.
 - b) **Vicarious, Group & Hyperbolic Grievances:** righteous indignation or resentment over a racial, religious, political or other ideological cause; fixation upon one or more conspiracy theories; acute dissatisfaction stemming from polarised “them & us” identity politics; vicariously personalising distant social issues that otherwise have no direct affect upon the Subject; the idea that an any particular racial, religious, political or other ideological cause needs to be forcefully imposed upon a specific region or people “for their own good”; entrenched victimisation or persecution narratives involving any territory, or a racial, religious, political or other ideological cause, etc..
 - c) **Threat Grievances:** these can include perceptions that Subjects or their loved-ones face imminent or direct threats to life or safety of any kind, which only drastic or violent action can resolve.
- 2) Do any of these seem to apply in this case? Which? How long for? Do these feelings seem to be escalating?
- 3) Please describe anything else you think might be relevant in terms of grievance.

[Return to Form](#)

ENGAGEMENT INDICATORS

- 1) Please describe any potential **engagement** indicators present, e.g.: the underlying reasons or potential “push & pull” factors, motivations or ‘psychological hooks’, for any interest or involvement in extremism or terrorism. Consider:
- a) Chaotic, transitional or critical times of life.
 - b) Feeling coerced / blackmailed / controlled by extremists.
 - c) Desire for excitement & adventure; a chance at heroism.
 - d) A need to dominate or control others; opportunistic gain.
 - e) A belligerent sense of self-entitlement; a pathological narcissism.
 - f) Hateful essentialist identity politics; militant or apocalyptic ideological beliefs.
 - g) Youthful rebellion, impressionability, naiveté, & vulnerabilities that ‘aid’ grooming.
 - h) Disillusionment with mainstream protest as a means of producing political or social change.
 - i) Low self-esteem or a strong need for identity, meaning or belonging; desire for status or significance.
 - j) Loyalty or duty; family, friends, or community involvement in extremism or support for extremist behaviour.
- 2) Please describe anything else you think might be relevant in terms of engagement.

[Return to Form](#)

IDEOLOGY

- 1) Consider & describe the Subject’s exposure to, interest in, or fixation upon an extremist ideology or causes. Note that Subjects don’t have to be “true” or fanatical believers of such an ideology in order to be vulnerable to it.
- a) Is there an ideology associated with the case? What is it? Does its expression seem largely **benign** or **concerning** in the context? Please describe.
 - b) Consider fantasies about massacres or mass-killings.
 - c) Consider extremist imagery or material at home or other regularly-attended places.
 - d) Consider age inappropriate or particularly sympathetic knowledge of an extremist ideology.



- e) Consider vocal support for any public activities where unlawful extremist conduct or hate are involved.
- f) Personally espousing / actively promoting hateful ideas or an extremist ideology, particularly if presented in an uncompromising, absolutist or “scripted” manner.
- g) Consuming or sharing propaganda material produced by (or for) proscribed organisations, or hate speeches or extremist or graphically violent content of any kind?
- h) Has the Subject shown approval for, or defended, extreme violence, TACT offences, “jihad”, “martyrdom”, riots, political assassinations or unlawful militia-style operations of any kind, at home or abroad? Please describe.
- i) If there is no clear **extremist** ideology around the case, describe any ideas articulated around **Religious, Racial, Political** or **Single-Issue** causes that would fall into our working definition of extremism. **NB:** Single-issue ideologies may sometimes seem indistinguishable from grievances & conspiracy theories – **Involuntary Celibates (InCel)** or the “**Great Replacement**”.
- j) If the Subject claims an extremist ideology, does it seem generally consistent, or does it seem conflicted or changeable? Does the Subject shift between extremist ideologies, such as an interest in Nazism one month, then Militant Jihadism the next? If so, bear in mind that a conflicted or rapidly shifting interest between different extremist ideologies or movements is still relevant to Prevent.
- k) A concerning fascination in the tactics or terrorism, mass-killings or school massacres *per-se*, in the absence of a unifying ideology or narrative reason for this interest, **may** also be indicative of a Subject who requires support through Prevent. The context needs to be explored around this interest, as, for example, an obsession like this combined with multiple/acute complex needs or grievances might be suggestive of a higher risk Subject. Explore and explain the circumstances.
- l) Please describe anything else you think might be relevant in terms of extremist ideologies.

[Return to Form](#)

INDIVIDUALS, GROUPS & INSTITUTIONS

- 1) Consider who may pose the greatest risk of negatively influencing, grooming or coercing the Subject. Pay particular attention to the type & extent of the Subject’s exposure to the **individuals, groups** or **institutions** in question:
 - a) Has the Subject been exposed to extremist individuals, groups or institutions? Which? When? How frequently?
 - b) Has the Subject leaked membership, or a desire for membership, in a proscribed organisation? How? When? Which groups? What was said? Does it seem credible?
 - c) Has the Subject leaked personal support for, or a fixation upon, a proscribed organisation, extremists or terrorists, contemporary or historical? How? When? Which groups? What was said?
 - d) Please describe anything else you think might be relevant in terms of exposure, engagement, identification or fixation concerning individuals or institutions.

[Return to Form](#)

CAPABILITY

- 1) Is there anything to suggest that the Subject might have the **capability** to commit (or deliberately enable) TACT offences? Think about how the Subject’s self-perception might influence his/her psychological capability to commit such offences (e.g.: identification behaviours). Consider:
 - a) Connections to extremist, terrorist or criminal networks, funding or equipment.
 - b) A history of notably reckless or dangerous behaviour, or a persistent use of violence to solve problems.
 - c) Arrests, cautions or charges for predatory violence (including domestic violence), or any other relevant offences (see below).
 - d) Does the Subject seem to **believe** he/she has the relevant skills & capabilities to commit TACT offences, even if there is little tangible evidence to suggest these skills or capabilities are present in real terms?
 - e) Individual knowledge, skills & competencies that may be useful towards the commission of any TACT offences, (such as military training, combat experience or membership in a criminal gang/organisation), or a previously demonstrated willingness to pursue any such knowledge, skills & competencies.
 - f) Please describe anything else you think might be relevant to a Subject’s physical or psychological capabilities.
 - g) **NB - RELEVANT OFFENCES:** It is important to take note of the **nature, dates & frequency** of any relevant offences (& ASB). This can help establish possible, intent, capabilities & baseline behaviour. **Convictions** for relevant offences **may** increase risk even further, reflecting a Subject’s confirmed ability to commit such offences & also



the possibility that a conviction might create or exacerbate a grievance narrative. Relevant offences obviously include **TACT offences** & offences involving **serious or persistent violence**. Also consider the following:

- i) **Predatory offending** – i.e.: premeditated violent offences or targeted ASB where **malice of forethought** or a deliberate **hate element** were associated with the *intent, planning or execution*.
- ii) ASB or offences that involved “sadistic” behaviour, e.g.:
 - (1) Deliberate & extreme malice/cruelty to people or animals,
 - (2) The deliberate identification & extreme dehumanisation of “out-groups”, e.g.: referring to them as “scum”, “evil”, “kafir”, “insects”, “monsters”, “slaves”, “infidels”, “vermin”, “animals”, “beasts” etc., or by any deliberately abusive racial or other hateful epithets.
- iii) **Gang Membership** – obviously for gangs already involved in extremism, but also:
 - (1) If membership resulted in violence offences, particularly any weapon offences, or acute & deliberate ASB, or other serious & organised criminality.
 - (2) Gang members may also have increased vulnerability in terms of their ages, abusive or coercive relationships, drugs misuse or dependence, or mental health problems (including, in severe cases, PTSD & Hypervigilance).
- iv) **Court Martials** – for **any** relevant offences, or **any investigation** for offences detailed within:
 - (1) The Geneva Conventions Act 1957.
 - (2) The International Criminal Court Act 2001.
 - (3) The Criminal Justice Act 1988, S.134, Torture.
- i) **Paraphilia / Extreme Sexual Deviance** – a particular interest in, or direct physical involvement in:
 - (1) Bestiality,
 - (2) Paedophilia / child sexual exploitation,
 - (3) Pre-meditated and/or “stranger” rape,
 - (4) Long-term or habitual sex-offending of any kind,
 - (5) Deliberate & physically violent sexual assaults of any kind,
 - (6) Any of these could be indicative of a pattern of dehumanising behaviour on the Subject’s part, or may leave Subjects open to blackmail or coercion, or help feed narratives that the Subject needs to take drastic action to become “clean” again.
- ii) Other examples of relevant offences may include, depending upon the details of the Case and the Subject’s context:
 - (1) FGM; honour-based violence.
 - (2) Charity fraud; money laundering.
 - (3) Aggravated burglary; armed robbery.
 - (4) Domestic violence; frequent / habitual violence offences.
 - (5) Stalking; trespassing with intent to commit sexual offences.
 - (6) Genuine ‘threats-to-kill’; wounding or GBH w/intent; arson w/intent to endanger life; murder & attempted murder.
 - (7) Offences involving the possession / use of explosives; noxious materials; firearms; or any other offensive weapons.
 - (8) Modern slavery, servitude & forced or compulsory labour; kidnap & attempted kidnap; immigration offences; human trafficking w/intent.
 - (9) CTCOs need to bring a critical eye & draw upon their experience with law-enforcement to help assess such offences within the CT context of the case at hand. As a general guideline, if the CT context, or PREVENT concern, is deemed genuine (even if far ‘upstream’ of TACT offences), then any such offending as listed here should be viewed as potentially relevant & aggravating to the risk posed by the Subject

[Return to Form](#)



INTENT

- 1) Is there anything to suggest that the Subject might have the **intent** to commit (or deliberately enable) unlawful extremist conduct or TACT offences? For example:
 - a) Has the Subject drawn up any “hit” or hate lists of “enemies”?
 - b) Has the Subject identified a personally hated or enraging “out-group”?
 - c) Attitudes that seek to justify or defend **anyone** committing relevant offences against any “out-group”.
 - d) Previous membership or desired membership in a proscribed organisation – the stated intentions of that organisation may also prove to be the unspoken intent of the Subject.
 - e) Has the Subject shown a particular fascination (openly or in private) with mass-killings (e.g.: school massacres) or terrorist attacks, or the tactics used in them? This could include an obsession with the attackers / terrorists themselves. Consider the wider context of this fascination in relation to the Subject’s baseline behaviours.
 - f) Using explicitly threatening, dehumanising or demonising language towards an “out group”. For example, using terms like “scum”, “insects”, kafir / kuffar, “slaves”, “infidels”, “vermin”, “animals”, or any deliberately hateful or racist epithets.
 - g) Harmful “ends justify means” rationales. For example: the Subject believes that direct action must be taken against a perceived “out-group” in order to stop a threat the Subject believes this group poses (means to end). If the Subject believes that “punishing” or hurting this group will end their perceived threat, then any means employed to do so may become justified to their minds, potentially including violence & murder.
 - h) Please describe anything else you think might be relevant to a Subject’s intent.

[Return to Form](#)

OPPORTUNITY

- 1) Is there anything to suggest that the Subject might have the **opportunity**, or might be seeking the opportunity, to commit (or deliberately enable) TACT offences? Consider:
 - a) Secretiveness or acute evasiveness that family, friends, teachers or close colleagues find worrying. What specifically? Who has the concerns & why? Do they involve:
 - i) New & unknown “friends” or “hobbies”? Who, or doing what? Where?
 - ii) Suspicious travel plans? Are they sudden, unexplained or out-of-character? Why & how-so? Travelling to where? With whom?
 - iii) New or multiple phones or SIM cards? What are they for? Has the Subject intentionally destroyed any of these? Why? Where did the phones / SIMs come from? Do we know their numbers?
 - b) Has the Subject gone “missing” or disappeared for periods of time, without corroborated & benign explanations about where they were, who they were with, & for what reasons? When? How frequently? What are the issues with finding out the details?
 - c) Has the Subject an apparent interest in potential terrorism targets? Think about **places** or **people** towards whom the Subject seems to have an inexplicable, or hateful, or obsessive interest, particularly if the Subject has uninhibited or regular access to the object of this interest.
 - d) Does the Subject have a place where he/she can act completely unhindered or unobserved by authorities or by socially responsible friends, family or colleagues? Where is it? What happens there? Does anyone else frequent that place? Consider “safe-spaces” (e.g.: a lockable bedroom or shed) or another “secret” place where the Subject can pursue or prepare for any concerning activities, with no oversight or interference.
 - e) Please describe anything else you think might be relevant to a Subject’s opportunity.

[Return to Form](#)

INTERNET USE & SOCIAL MEDIA “LEAKAGE”

- 1) Does the Subject’s social media or online activities seem concerning or fixated in any relevant sense? Consider:
 - a) The Subject viewing or downloading extreme or very graphic violent imagery online.
 - b) Social media / direct messaging applications with extremist people or groups. Consider any returns you may have received around open-source police checks.
 - c) Suspicious, closed or secret Facebook groups (or similar). What is their content / purpose?
 - d) Blogs, chatrooms or posts (political, religious, criminal, hate or extremist). What was written?



- e) Accessing the 'Dark Web' or suspicious password-protected websites? Which? How frequently? Why?
- f) Does the Subject have online friendships with concerning individuals or groups? How many? With whom? Is it possible to establish the extent of this "friendship"?
- g) Generating his/her own online extremist material on Facebook, Twitter, YouTube, Instagram, Pinterest, Tumblr, etc.. This material should be regarded as potentially more urgent if the Subject uses **imperative** or **absolutist** language in relation taking direct, violent or illegal action around any religious, political, racial or single-issue ideological causes, e.g: "this **must** happen / this **needs** to happen", "we **have** to do this", "there's **no other option**", rather than using softer, more general "shoulds", "coulds" & "it would be better if..." terms.
- h) Please describe anything else you think might be relevant in the context of suspicious internet use & social media leakage.

[Return to Form](#)

SUSPICIOUS TRAVEL & DESTINATIONS

- 1) A suspicious destination could include:
 - a) Active warzones of any kind.
 - b) Any region in the world where there is a **significant** likelihood of **direct** (particularly if it is also unlawful) contact between Subjects & terrorists and/or proscribed organisations.
- 2) Known 'gateway hubs' to either of the above (Turkey is a current example).
- 3) You should ascertain whether the Subject has:
 - a) Expressed desires to travel to a suspicious destination? Why, when & in what context?
 - b) Planned / attempted to take / send any other person to one? Why, when & in what context?
 - c) Planned / attempted to leave for one or arrived to the UK from one? Why, when & in what context?
 - d) Actually visited one for an extended period or on multiple occasions, but without providing a reasonable explanation as to why?
- 4) Are / were a Subject's travel arrangements suspicious in themselves? Consider:
 - a) One-way tickets or tickets altered at the very last moment in suspicious circumstances. Please describe.
 - b) Applications for new passports in suspicious circumstances or claims of "lost" passports. What are the contexts?
 - c) Using a travel agencies "of interest" to authorities for fraud, trafficking, unlawful extremist conduct or TACT offences? Which agencies & what offences or conduct?
 - d) Is the Subject acutely evasive or seemingly unable to answer simple questions whilst discussing his/her travel itinerary to (or around) suspicious destinations? Please describe.
- 5) Please describe anything else you think might be relevant in the context of potentially suspicious travel.

[Return to Form](#)

PREMISES

- 1) Where possible, consider where the Subject has lived (or has been frequently associated with) in the last 3 years.
 - a) Have any of these places been connected with any premises linked to extremism or TACT offences, or that have hosted, accommodated or frequently attracted terrorists, SOIs, RSOIs, PCM Subjects, proscribed organisations, extremists (domestic or foreign), or hate speakers / preachers?
 - i) When was the Subject linked to such premises? In what ways were the premises linked to these issues? Is the Subject **still** connected to any of these premises?
 - b) Have any premises connected to this case **produced, promoted, permitted** or **disseminated**:
 - i) Hate speech, extremist material or graphic & serious violent material of any kind?
 - ii) Propaganda material produced by or for proscribed organisations?
 - c) If you have a positive answer to any of the above, please give as much detail as possible about the premises as may be relevant. Are they:
 - i) Abandoned / empty / derelict?
 - ii) A venue for sport or personal training?
 - iii) Owned / controlled by a registered charity?



- iv) A healthcare provider or an educational establishment?
 - v) A residence or accommodation / living quarters for anyone?
 - vi) Premises intended for any commercial, business or retail purposes?
 - vii) A premises of any kind that is rented or hired out for events / conventions?
 - viii) Private or rented, or used for State / public / council / religious / community / social / cultural / political / governmental / military nature? Please describe.
- d) Please describe anything else you think might be relevant or useful to know in relation to premises connected to this case & the possibility / necessity for interventions.

[Return to Form](#)

ESCALATIONS, TRIGGERS & WARNING BEHAVIOURS

- 1) These are possible “tipping points”, so any changes significant to a Subject with other complex needs, grievances or engagement factors, which may prompt a move from general stability towards mobilisation behaviours. Depending on your professional assessment of their context & the concerns around them, they could include the very rapid onset of **any indicator mentioned previously**, escalating from the Subject’s baseline norm, or indeed any of the following:
- a) Has there been a sudden shift in vulnerability for the Subject? This should be considered for its potential to escalate other risk indicators, or even become a trigger. Consider potentially **any** detrimental shift in a Subject’s personal or professional life.
 - b) Has the Subject leaked anything about new or current attempts to become a **member** in a proscribed organisation? Which one? What was said? When was it said? In what context? To whom?
 - c) Has the Subject truanted or “gone missing”? To where? When? Why? With whom? Can anything be corroborated? Consider this in relation to Opportunity.
 - d) Has the Subject started collecting money for a cause of unknown or suspicious provenance? For whom or what? Why is it suspicious? Can this be corroborated?
 - e) Has the Subject’s threatening or extremist behaviour recently shown a noticeable burst of energy, or sudden, new or dramatically escalated frequency, fixation or pathology? What happened? What do you think is the cause, the wider context & the impact?
 - f) Has the Subject drawn up an obvious “hit-list” or “hate-list” of anyone? This could be more of a Mobilisation behaviour if the people on this list are actually known to the Subject, so examine the context of such a list.
 - g) Has the Subject suddenly taken up intensive physical training in self-defence or martial arts, or weight training / bodybuilding where there was no interest previously? Why? With whom? Where? What’s the motivation? Does this relate to a growing “warrior” / “pseudo-commando” self-identification?
 - h) Has a Subject changed appearance dramatically in a short period to align more clearly with a particular ideology or extremist movement, or imposed such changes upon family or other dependants, **in conjunction with an escalation in hateful / violence-supporting views**? Consider dressing & grooming in an ostentatiously “orthodox” fashion, where he/she hadn’t previously, including acquiring racist, extremist, gang or proscribed-organisation tattoos.
 - i) Has the Subject posed in a picture or video with a firearm (real or replica), or a sword, combat knives or any other **made** offensive weapon, or in any military style gear or uniform? When? Why? In what context? Consider what this might be signalling in terms of intent, leakage, mental health, or identification.
 - j) Has the Subject suddenly & unexpectedly changed jobs to one where heavy vehicles are used, or attempted to obtain or purchase a C1 or heavier vehicle driving license (real or fake), or a heavy vehicle itself with no obvious personal or professional reason? Please explore & describe the context.
 - k) Has the Subject suddenly chosen to abandon, or has been rejected by or excluded from:
 - i) A legitimate place or institution of worship or political membership? In what circumstances? What is the impact of this upon the Subject’s behaviour / activities?
 - ii) Any known extremist group, proscribed or otherwise, that he/she wanted to affiliate with? Why? What’s the impact of this upon the Subject’s behaviour / activities?
 - l) Has anyone close to the Subject expressed concerns about sudden or dramatically increased secretive, evasive or “worrying” behaviour, particularly in relation to:
 - i) Political or religious activities or “civil disobedience”? Why? In what ways? Where? With whom?



- ii) Increasingly “fanatical”, threatening & intolerant attitudes of any sort, or a growing sense of acute anger & aggressiveness? Please describe, include any timescales.
- iii) Sudden, notable & unaccounted for income or expenditures, where money has “appeared” or “disappeared” without explanation, or with nothing to show for it? Where does it come from & go to?
- m) Has any Subject expressed a **new** or **urgent** sense of grievance involving a perceived **imminent** or **direct** life-or-death threat towards anyone or anything of value to him/her, or has he/she started attaching a “time imperative” to a grievance narrative, suggesting that **urgent action** is required in order to address the perceived threat? When did this start? What’s its nature? How can it be addressed?
- n) Please describe anything else you think might be relevant in the context of any shifts in vulnerabilities, or significant changes in personal circumstances, or escalating warning behaviours.

[Return to Form](#)

MOBILISING, “FINISHING” OR “LAST RESORT” BEHAVIOURS

- 1) These are the points where thoughts & words of a Subject with existing PREVENT-relevant complex needs, grievances or engagement factors, seem to be shifting to active preparation for TACT offences or “combat-readiness”. They apply mostly to Subjects already within Prevent, but the CTCO should judge new cases at PGA stage with an open mind in this respect. For instance:
- a) Has the Subject joined a proscribed organisation? Which one? When? In what context?
 - b) Has the Subject’s extremist behaviour, particularly online, suddenly stopped or dropped off dramatically? This is especially relevant if it seems self-motivated or cannot be attributed **directly** to benign interventions or control measures by Police or Partners.⁷
 - c) Has the Subject made any concerning statements of intent about: killing or deliberately hurting **anyone**; “jihad”; “martyrdom”; war-fighting; “militia” operations; any unlawful extremist conduct or TACT offences?
 - d) Has the Subject started to identify as a soldier, warrior, jihadi, or “pseudo-commando” of any kind, as this can be a strong warning signal of a Subject’s preparation to take violent action, **particularly** if he/she fixates on or identifies him/herself with any recent or historical:
 - i) Terrorists / Political Assassins / Hostile-State Actors / Mujahidin / Crusaders / War Criminals / Mass-Murderers, etc.
 - e) Has a Subject obtained, attempted to obtain, or become fixated upon:
 - i) Military / paramilitary / commando / “survivalist” training?
 - ii) Direct training from any proscribed organisation, willingly or otherwise?
 - iii) Controlled firearms, swords, combat knives or any other made offensive weapon?
 - iv) Paramilitary or militia-style gear (fatigues, stab-vest, weapon harness, gasmask, etc.)?
 - v) Specific weapons training, e.g.: firearms, swords, combat knives, martial arts weapons etc.?
 - vi) Apparent logistical planning that could reasonably be suspected as enabling TACT offences?
 - vii) Material describing technical skills for TACT offences, e.g.: bomb-making guides, or guerrilla, terrorism or insurgency manuals, etc.
 - viii) Potential weapon precursors: bomb making parts, noxious substances, corrosive acids, suspiciously large quantities of fireworks, pool-sanitisers, fertilisers, paint-removers, etc.?
 - ix) Items, training or activities useful for hostile reconnaissance, including an apparent fixation or possible selection as a target, any person, group or institution or location, State, government, military or religious, or busy public locations, governmental or State properties, commercial areas, tourist spots, public transportations, etc..
 - f) Has the Subject started to demonstrate very concerning secretive behaviour, e.g.:
 - i) Obvious attempts to cover his/her tracks or disguise his/her identity in a suspicious contexts? Please describe.

⁷ This could suggest that the Subject’s extremist feelings are being channelled elsewhere, possibly in action. Also, terrorism groomers have been known to tell recruits to stop online activity prior to an attack or during its final preparation stages.



- ii) Using codenames or code-words for him/herself or anyone else who could reasonably be suspected as being individuals or institutions of concern, or for any items, ideas or activities that could be reasonably suspected of being connected to TACT offences?
- g) Has the Subject demonstrated any “finishing” behaviours, doing things that could reasonably be suspected as preparations to “go away” (e.g.: abroad indefinitely or to prison), or perhaps even to die? Please describe any such activities & explain why they may be considered concerning in the context, e.g.:
 - i) A sudden & dramatic change towards very high-risk or hedonistic, over-indulgent or even “sleazy” behaviour in stark contrast to the Subject’s usual behaviour? It is not unknown for extremists with the most austere, unforgiving or even “prudish” beliefs to embark on sudden & intense periods of hedonistic activity prior to launching attacks where they know that they are likely to be killed or where they actively seek death as part of their attack. Describe the behaviour. When / how recently did it start? Why? What’s the context?
 - ii) Suddenly & unexpectedly getting married, with no preparation or warning. What’s the context? What do family or friends think?
 - iii) Saying obvious “goodbyes” to family or friends by whatever means, without there being any obvious, innocent and lawful explanation for doing so.
 - iv) Very rapidly incurring (or paying off) significant debts.
 - v) Shaving all body hair where they have not done so before & without a clear reason why. This is a relatively common finishing behaviour for militant Jihadist terrorists preparing for death or “martyrdom”. However, be certain that the instance in question is not a part of a mourning custom/ceremony for a deceased loved-one, or for some other benign religious or cultural reason.
 - vi) Please describe anything else you think might be relevant in the context of potential mobilising or finishing behaviours.

[Return to Form](#)